# **ORANGE UNIFIED SCHOOL DISTRICT**

AUDIT REPORT June 30, 2019

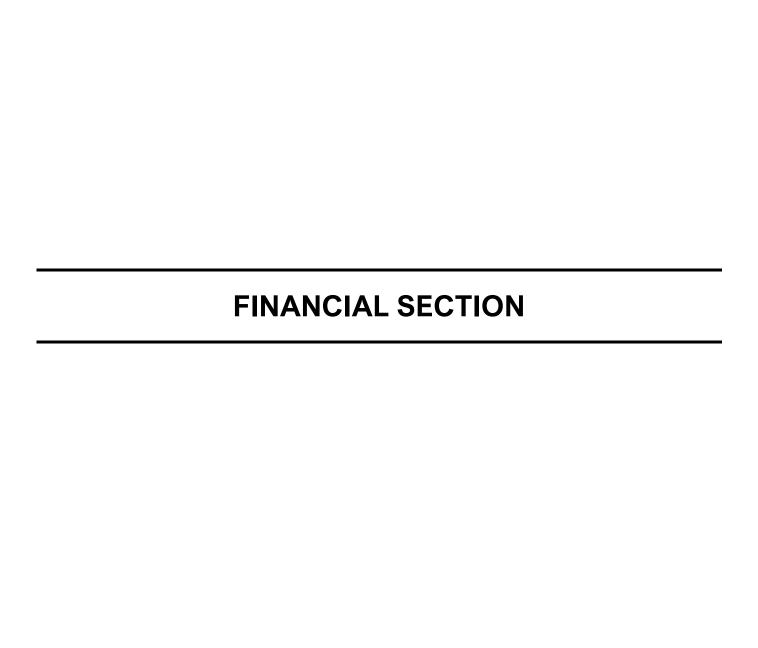


# **FINANCIAL SECTION**

Independent Auditors' Report	1
Management's Discussion and Analysis	4
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Position	20
Statement of Activities	21
Fund Financial Statements	
Governmental Funds – Balance Sheet	22
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	23
Governmental Funds - Statement of Revenues, Expenditures, and Changes in Fund Balances	25
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fu	
Balances to the Statement of Activities	26
Proprietary Funds – Statement of Net Position	28
Proprietary Funds – Statement of Revenues, Expenses, and Changes in Net Position	29
Proprietary Funds – Statement of Cash Flows	
Fiduciary Funds – Statement of Net Position	31
Fiduciary Funds – Statement of Changes in Net Position	32
Notes to Financial Statements	
REQUIRED SUPPLEMENTARY INFORMATION	
General Fund – Budgetary Comparison Schedule	
Schedule of Changes in Net OPEB Liability and Related Ratios	
Schedule of the District's Proportionate Share of the Net Pension Liability - CalSTRS	
Schedule of the District's Proportionate Share of the Net Pension Liability - CalPERS	
Schedule of District Contributions - CalSTRS	
Schedule of District Contributions - CalPERS	
Notes to Required Supplementary Information	80

# **SUPPLEMENTARY INFORMATION**

Schedule of Expenditures of Federal Awards	82
Schedule of Average Daily Attendance (ADA)	83
Schedule of Instructional Time	85
Schedule of Financial Trends and Analysis	86
Reconciliation of Annual Financial and Budget Report with Audited Financial Statements	87
Schedule of Charter Schools	88
Combining Statements – Non-Major Governmental Funds	
Combining Balance Sheet	89
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	91
Local Education Agency Organization Structure	
Notes to Supplementary Information	
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	95 oliance 97
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  Summary of Auditors' Results	101
State Award Findings and Questioned Costs	102 103



#### INDEPENDENT AUDITORS' REPORT

Governing Board Orange Unified School District Orange, California

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Orange Unified School District, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Orange Unified School District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Orange Unified School District, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis, budgetary comparison information, schedule of changes in net OPEB liability (asset) and related ratios, schedules of proportionate share of net pension liability, and schedules of District contributions for pensions be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Orange Unified School District's basic financial statements. The supplementary information listed in the table of contents, including the schedule of expenditures of Federal awards, as required by the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

Minty Whete, Inc

In accordance with *Government Auditing Standards*, we have also issued our report dated November 5, 2019 on our consideration of Orange Unified School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Orange Unified School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Orange Unified School District's internal control over financial reporting and compliance.

San Diego, California November 5, 2019

# ORANGE UNIFIED SCHOOL DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS

#### INTRODUCTION

Statement No. 34 of the Governmental Accounting Standards Board (GASB 34), issued June 1999, established the current framework for the financial statements of state and local governments. GASB 34 requires that state and local government financial statements be presented in a prescribed format that includes the following seven sections:

- 1 Management Discussion and Analysis
- 2 Basic Financial Statements
- 3 Required Supplementary Information
- 4 Supplementary Information
- 5 Optional Supplementary Information
- 6 Other Independent Auditor's Reports
- 7 Findings and Recommendations

This section of the financial statements, known as the Management Discussion and Analysis (MD&A), is prepared by the District's management team. The MD&A includes input from the District's four divisions represented by the following cabinet level administrators:

## Superintendent's Office

Gunn Marie Hansen, Ph.D, Superintendent

#### **Educational Services**

Cathleen Corella, Assistant Superintendent, Educational Services

## **Human Resources**

Ernest Gonzalez, Assistant Superintendent, Human Resources

#### **Business Services**

David Rivera, Assistant Superintendent, Business Services/CBO

The purpose of the Management's discussion and analysis (MD&A) is to introduce the basic financial statements and provide an objective and easy to understand analytical overview of the government's financial activities based on currently known facts, decisions, or conditions. Presented herein is a discussion of current-year results in comparison to the prior year with a focus on the District primary governmental activities (general fund). Component units and other activities that have a significant impact on the financial operation of the District are also discussed herein as appropriate.

## **INTRODUCTION** (continued)

This MD&A is divided into the following eight sections.

- 1. Financial Highlights and Pertinent District Information Brief discussion of the basic financial highlights for the current year as well as frequently requested District information.
- 2. Financial Statements Overview Brief discussion of the basic financial statements, including the relationships of the statements to each other, and the significant differences in the information they provide.
- 3. Condensed Financial Information Comparisons of the current year to the prior year condensed financial information based on the government-wide information with emphasis on the current year.
- 4. Financial Position Analysis Analysis of the government's overall financial position and results of operations to assist users in assessing whether the financial position has improved or deteriorated as a result of the year's activities.
- 5. Fund Analysis Analysis of balances and transactions of individual funds. This should include reasons for significant changes in fund balances or fund net assets and other restrictions, commitments, or other limitations that significantly affect the availability of fund resources for future use.
- 6. Budget Variation Analysis Analysis of significant variations between original and final budget amounts and between final budget amounts and actual budget amounts results for the general fund. Also include any currently known reasons for those variations that are expected to have a significant effect on future services or liquidity.
- 7. Capital Asset and Debt Activity Describe capital asset and long-term debt activity during the year including a discussion of commitments made for capital expenditures, changes in credit ratings, and debt limitations that may affect the financing of planned facilities or services.
- 8. Current and Emerging Issues Description of currently known facts, decisions, or conditions that are expected to have a significant effect on financial position or results of operations.

#### FINANCIAL HIGHLIGHTS AND PERTINENT DISTRICT INFORMATION

Orange Unified School District is located in the central portion of Orange County. Founded in 1953, the District encompasses nearly 108 square miles, including the cities of Orange, Villa Park, and portions of Santa Ana, Anaheim, and Garden Grove. Starting from an original school building in 1872, the District has grown to 26 elementary schools (K-6), one Magnet School (K-8), three middle schools (7-8), two Charter Schools (7-8), four high schools (9-12), a school for students with special needs, a community day school, and one continuation high school. A Career Education Center houses the District's Regional Occupational Program and Child Development Center. The District educates approximately 30,000 students in the Cities of Orange, Villa Park, Anaheim, Garden Grove, Santa Ana and county areas.

#### **Mission Statement**

The Orange Unified School District, being committed to planning for continual improvement, will offer a learning environment of excellence, with high expectations, to provide each student with the opportunity to be able to compete in the global economy.

#### **Main Goals**

## Conditions for Learning

All Students will receive a high quality education in a safe environment that prepares them to graduate from high school, college and career ready.

## **Pupil Outcomes**

All Students will attain mastery or demonstrate academic growth toward mastery in core content areas.

## Engagement

Student and Parent engagement will be promoted through an increased sense of safety and improved school climate and school connectedness.

## **LCAP Highlights**

The Board of Education and the Superintendent have the responsibility of setting policy and direction for the District, a task accomplished by defining goals and actions to be implemented by staff. Student achievement remains our number one goal and provides focus as we incorporate Board of Education goals with valued stakeholder input generated during the Local Control Accountability Plan (LCAP) strategic planning process. Our goals and actions are the basis for allocating resources to our priorities: Conditions for Learning, Pupil Outcomes, and Student and Parent Engagement.

Some highlights form the 2017-2020 Year 3 LCAP approved by the Board of Education on June 6, 2019:

- SAT School Day for all high school students plus eight grade
- Increasing access to Advanced Placement (AP) Courses and participation in AP Exams
- Increase access to Career Technical Education (CTE) Pathways and completion of CTE Pathways
- Increase in number of schools and grade levels participating in the AVID program
- Increase in elementary STEAM labs and robotics programs

#### FINANCIAL STATEMENTS OVERVIEW

- The District's total net position was \$(9,421,870) at June 30, 2019. This was an increase of \$13,330,496 from the prior year.
- Overall revenues were \$346,549,696 which exceeded expenses of \$333,219,200.

The Orange Unified School District's MD&A provides an overview of the District's financial activities for the fiscal year ended June 30, 2019. The information presented and discussed herein is designed to focus on the current year's activities, resulting changes, and currently known facts. A brief discussion of each of the sections that make up the financial statements is provided below.

## Section 1 - Management Discussion and Analysis

As stated above, the purpose of the Management's discussion and analysis (MD&A) is to introduce the basic financial statements and provide overview of the District's financial activities.

## Section 2 - Basic Financial Statements

The Basic Financial Statements include all activities for the District and its component units using the integrated approach prescribed by GASB 34. The Financial Section of the report is broken down into the following three major sections and accompanying subsections:

- 1. Government-Wide Financial Statements
  - a. Statement of Net Position
  - b. Statement of Activities
- 2. Fund Financial Statements
  - a. Balance Sheet Governmental Funds
  - b. Reconciliation of Governmental Funds Balance Sheet to Statement of Net Position
  - c. Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds
  - d. Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities
  - e. Statement of Net Position Proprietary Funds
  - f. Statement of Revenues, Expenditures, and Changes in Fund Net Position Proprietary Funds
  - g. Statement of Cash Flows Proprietary Funds
  - h. Statement of Net Position Proprietary Funds
- 3. Notes to Financial Statements

Government-Wide Financial Statements provide information about the activities of the Orange Unified School District as a whole and present a longer-term view of the District's finances.

## FINANCIAL STATEMENTS OVERVIEW (continued)

## Section 2 – Basic Financial Statements (continued)

Fund Financial Statements tell how services were financed in the short term as well as what remains for future spending. Fund financial statements report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. Since Local Educational Agencies are single-purpose/special-purpose government agencies, they are generally able to combine the government-wide and fund financial statements into single presentations. The Orange Unified School District has elected to present its annual financial information in this format.

Notes to Financial Statements provide pertinent information and written background to the District's financial position that should be read in conjunction with the financial information presented in sections 1 and 2. The notes are the largest section of the report.

## Section 3 - Required Supplementary Information

This section of the report provides required information specific to a Local Educational Agency that is not included in the Basic Financial Statements. It includes a schedule of budgetary comparison for the general fund as well as information and schedules related to net pension liabilities and post-employment retirement benefits.

## Section 4 – Supplementary Information

Supplementary information includes general information about the District as well as, attendance, instructional minutes, schedule of expenditures of Federal Awards/Grants, summary of trends and analysis, reconciliation of budget with financial statements, and notes.

## Section 5 – Optional Supplementary Information

The optional supplementary information section includes balance sheet and statement of revenues, expenditures, and changes in fund balance information for the District's non-major funds, i.e., funds other than the Fund 01- General Fund.

## Section 6 - Other Independent Auditor's Reports

The following additional Auditor's reports are included in this section:

- Report on Internal Control over Financial Reporting
- Report on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards
- Report on Compliance for Each Major Federal Program
- Report on Internal Control over Compliance Required by OMB Uniform Grant Guidance
- Report on State Compliance

# FINANCIAL STATEMENTS OVERVIEW (continued)

## Section 7 - Findings and Recommendations

The following schedules are included in this section:

- Schedule of Findings and Questioned Costs Summary of Auditor Results
- Schedule of Findings and Questioned Costs Related to Financial Statements, Federal Awards and State Awards
- Status of Prior Year Findings and Questioned Costs

#### **CONDENSED FINANCIAL INFORMATION**

The District maintains 15 separate operating funds. While each of these funds serves a distinct purpose and reflects a specific portion of the District operations, the bulk of the District's daily operations are serviced by the General Fund. A list of these 15 funds is provided below in Table 1 – District Operating Funds. The Statement of Net Position and Government-Wide Statement of Activities reports the District's operations as a whole and includes the financial activities of all of the District's 15 funds, except Fund 71 – Retiree Benefit Fund.

#### **TABLE 1 – DISTRICT OPERATING FUNDS**

- 1. Fund 01 General Fund
- 2. Fund 09 Charter Schools Fund
- 3. Fund 11 Adult Education Fund
- 4. Fund 12 Child Development Fund
- 5. Fund 13 Cafeteria Fund
- 6. Fund 14 Deferred Maintenance Fund
- 7. Fund 21 Building Fund Measure S
- 8. Fund 25 Capital Facilities Fund (Developer Fees)
- 9. Fund 35 County School Facilities Fund
- 10. Fund 40 Special Reserve Fund for Capital Outlay Projects
- 11. Fund 49 Special Reserve Fund for Blended Component Units
- 12. Fund 51 Bond Interest and Redemption Fund
- 13. Fund 56 Debt Service Fund
- 14. Fund 67 Self-Insurance Fund
- 15. Fund 71 Retiree Benefit Fund

# **CONDENSED FINANCIAL INFORMATION (continued)**

Table 2 – The Statement of Net Position Comparison provides a summarized comparison of the District's current year government-wide (all funds) activities (assets, deferred outflow, liabilities, deferred inflow, and net position) to the prior year's government-wide activities. The Statement of Net Position includes all assets and liabilities of the District using the full-accrual basis of accounting.

**TABLE 2 - STATEMENT OF NET POSITION COMPARISON** 

	Governmental Activities							
	2019	Net Change						
ASSETS								
Current and other assets	\$ 362,528,159	\$356,931,583	\$ 5,596,576					
Net OPEB asset	30,616,680	22,251,117	8,365,563					
Capital assets	228,552,989	197,432,717	31,120,272					
Total Assets	621,697,828	576,615,417	45,082,411					
DEFERRED OUTFLOWS OF RESOURCES	89,959,019	90,141,776	(182,757)					
LIABILITIES								
Current liabilities	51,528,245	26,784,827	24,743,418					
Long-term liabilities	635,563,804	631,281,021	4,282,783					
Total Liabilities	687,092,049	658,065,848	29,026,201					
DEFERRED INFLOWS OF RESOURCES	33,986,668	31,443,711	2,542,957					
NET POSITION								
Net investment in capital assets	157,125,910	139,841,186	17,284,724					
Restricted	72,332,740	76,021,107	(3,688,367)					
Unrestricted	(238,880,520)	(238,614,659)	(265,861)					
Total Net Position	\$ (9,421,870)	\$ (22,752,366)	\$ 13,330,496					

The District's combined net position was \$(9,421,870) at June 30, 2019, as reflected in the table above. Of this amount \$(238,880,520) was unrestricted. Restricted net position is reported separately to show legal constrains from debt covenants and enabling legislation that limit the Governing Board's ability to use that net position for day-to-day operations.

# **CONDENSED FINANCIAL INFORMATION (continued)**

Table 3 – Government-Wide Statement of Activities Comparison provides a condensed and summarized comparison of the District's current year government-wide (all funds) revenues, expenditures, and change in net position to the District's prior-year financial activities.

TABLE 3 - GOVERNMENT-WIDE STATEMENT OF ACTIVITIES COMPARISON

	Governmental Activities							
	2019	Net Change						
REVENUES								
Program revenues								
Charges for services	\$ 11,705,832	\$ 11,050,190	\$ 655,642					
Operating grants and contributions	63,651,879	55,391,714	8,260,165					
Capital grants and contributions	992,723	-	992,723					
General revenues								
Property taxes	188,994,420	171,523,660	17,470,760					
Unrestricted federal and state aid	75,832,533	71,856,277	3,976,256					
Other	5,372,309	5,284,902	87,407					
Total Revenues	346,549,696	315,106,743	31,442,953					
EXPENSES								
Instruction	188,475,782	185,573,265	2,902,517					
Instruction-related services	49,712,738	47,741,025	1,971,713					
Pupil services	37,186,304	34,855,248	2,331,056					
General administration	13,467,748	11,281,806	2,185,942					
Plant services	31,836,786	30,238,930	1,597,856					
Ancillary and community services	2,303,563	2,571,807	(268,244)					
Debt service	8,165,208	3,436,113	4,729,095					
Other Outgo	2,071,071	3,278,693	(1,207,622)					
Total Expenses	333,219,200	318,976,887	14,242,313					
Change in net position	13,330,496	(3,870,144)	17,200,640					
Net Position - Beginning	(22,752,366)	(18,882,222)	(3,870,144)					
Net Position - Ending	\$ (9,421,870)	\$ (22,752,366)	\$ 13,330,496					

The results of this year's operations for the District as a whole are reported in the Statement of Activities. The table above takes the information from the Statement and rearranges them slightly, so you can see our total revenues, expenses, and special items for the year.

The cost of all our governmental activities this year was \$333,219,200 (refer to the table above). The amount that our taxpayers ultimately financed for these activities through taxes was only \$188,994,420 because the cost was paid by other governments and organizations who subsidized certain programs with grants and contributions.

## **FINANCIAL POSITION ANALYSIS**

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed this year, its governmental funds reported a combined fund balance of \$307,100,719, which is less than last year's ending fund balance of \$319,111,052. The decrease in fund balance is mainly due to the construction projects at the four comprehensive high schools.

## **FUND ANALYSIS**

Of the 15 funds that make up District operations, there are five funds of primary importance to users of the financial statements:

- 1. Fund 01 General Fund
- 2. Fund 14 Deferred Maintenance
- 3. Fund 21 Building Fund Measure S
- 4. Fund 40 Special Reserve Fund for Capital Outlay Projects
- 5. Fund 71 Retiree Benefit Fund

Each of these funds is discussed in summary fashion below along with top-level financial activities figures.

#### Fund 01 – General Fund

The General Fund is the chief operating fund of the District. It is used to account for the regular and ordinary operations of the District. Salaries, benefits, supplies, services and operating expenses, and capital outlay other than buildings and land, are accounted for in the District's general fund. The General Fund is comprised of two components, restricted and unrestricted. Unrestricted revenues and expenditures make up the majority of the District's day to day operations such as teacher salaries and benefits, supplies, utilities, repairs and general operations, etc. Restricted revenues and expenditures are accounted for separately and tied to distinctive state and federal programs; expenditures made with these program dollars must meet specific criteria and are usually targeted with specific program outcomes in mind.

Provided below in Table 4 – General Fund Comparison, is summarized comparison of the District's current year general fund operating revenues, expenditures, and change in ending fund balance. This information is presented in condensed format similar to how the District reports this information to the state; this is the format used by the District on a daily basis.

# **FUND ANALYSIS (continued)**

**TABLE 4 - GENERAL FUND COMPARISON** 

	2019			2018	Net Change		
Revenues	\$	310,681,048	\$	285,444,676	\$	25,236,372	
Expenditures		301,427,040		285,600,708		15,826,332	
Excess (Deficiency)		9,254,008		(156,032)		9,410,040	
Transfers In		144,630		-		144,630	
Transfers Out		(67,636)		(3,793,577)		3,725,941	
Net Increase (Decrease) in Fund Balance	\$	9,331,002	\$	(3,949,609)	\$	13,280,611	
Beginning Fund Balance	\$	59,015,961	\$	62,965,570	\$	(3,949,609)	
Net Increase (Decrease) in Fund Balance		9,331,002		(3,949,609)		13,280,611	
Ending Fund Balance	\$	68,346,963	\$	59,015,961	\$	9,331,002	
Components of Ending Fund Balance							
Revolving Cash, Stores, Prepaid	\$	751,845	\$	1,848,531	\$	(1,096,686)	
Restricted		3,387,588		1,443,965		1,943,623	
Assignments		11,793,095		10,993,866		799,229	
3% Reserve for Economic Uncertainty		8,671,527		8,681,829		(10,302)	
Unassigned/Unappropriated Amount		43,742,908		36,047,770		7,695,138	
Ending Fund Balance	\$	68,346,963	\$	59,015,961	\$	9,331,002	

The increases in revenues are primarily attributed to additional state funding including declining enrollment protection. The General Fund Ending Fund Balance increased by \$9.3M in 2019. The District has been fiscally responsible in minimizing structure deficits in the past.

## **FUND ANALYSIS (continued)**

#### 2. Fund 14 – Deferred Maintenance Fund

The Deferred Maintenance Fund is used to account separately for LEA's contributions for deferred maintenance purposes (Education Code sections 17582-17587).

The principal revenue in this fund is Local Control Funding Formula Sources and Interfund Transfers In. Expenditures in this Fund are for major repairs or replacements, and any other maintenance item approved by the State Allocation Board.

The Board of Education has made a commitment to fund deferred maintenance in order to maintain the condition of our facilities. The Board approved the transfer of 1.5% of the total General Fund Expenditures or approximately \$4 million to Fund 14 to cover deferred maintenance projects (roofs, parking lots, painting, flooring, heating/cooling, restroom renovation, field improvements). School districts no longer receive matching funds from the state for the Deferred Maintenance Program, therefore General Fund monies are the only source to address the most critical health and safety issues.

Revenues, expenditures, and change in ending fund balance for Fund 14 is provided in Table 5 – Other Primary Funds.

## 3. Fund 21 – Measure S General Obligation Bond Fund

On November 10, 2016, the Orange Unified School District community approved Measure S. Measure S authorizes the District to issue tax-exempt general obligation bonds (GOBs) in an amount up to \$288 million. Series A was issued in June 2018 for \$188 million with a remaining \$100 million remaining to be issued. The District will use the proceeds of the bonds to for capital improvement projects at the District's four high schools to include:

- Retrofitting older school buildings to protect against the effects of earthquakes and reduce the risk of damage or injury during natural disasters.
- Updating classrooms, science labs, career-training facilities, libraries and computer systems to keep pace with modern technology.
- Modernization of aging science labs and equipment.

There were significant expenditures made from Fund 21 as the District started the construction of the science centers at the four comprehensive high schools. The revenues, expenditures, and change in ending fund balance for Fund 21 is provided below in Table 5 – Other Primary Funds. Information about the District's capital facilities program can be found on the District's website at the following link:

http://www.orangeusd.k12.ca.us/measureS/index.asp

## **FUND ANALYSIS (continued)**

## 4. Fund 40 – Special Reserve Fund for Capital Outlay Projects

The Special Reserve Fund for Capital Outlay Projects exists primarily to provide for the accumulation of General Fund monies for capital outlay purposes. This fund may also be used to account for any other revenues specifically for capital projects that are not restricted to Fund 25, 35, or 49.

The current fund balance reflects the proceeds from the sale of real property of \$17,900,000 for Riverdale Elementary Schools, and the transfers authorized by the governing board from the General Fund of One-Time Mandated Cost funds of \$23,182,435.

In 2018-19 the expense in Fund 40 include the upgrades to the athletic fields at Canyon, Orange, and Villa Park High Schools as well as some design cost to replace the pool at El Modena High School.

Revenues, expenditures, and change in ending fund balance for Fund 40 is provided below in Table 5 – Other Primary Funds. Additional information about the District's capital facilities program can be found on the District's website at the following link:

## http://www.orangeusd.k12.ca.us/measureS/index.asp

## 5. Fund 71 – Retiree Benefit Fund

The Retiree Benefit Fund exists to account separately for amounts held in trust from salary reduction agreements, other contributions for employees' retirement benefit payments, or both. The District has taken a proactive approach to funding Retiree Benefits by setting up an Other Postemployment Benefits (OPEB) trust.

## **FUND ANALYSIS (continued)**

Provided in Table 5 – Other Primary Funds is summary information combining current fiscal year revenues, expenditures, and change in ending fund balance for Funds 14, 21, 40, and 71 into one simplified chart.

**TABLE 5 - OTHER PRIMARY FUNDS** 

	Fund 14			Fund 21	Fund 40			Fund 71
Revenues Expenditures	\$	362,168 3,635,489	\$	3,603,904 21,384,690	\$	881,340 9,017,363	\$	4,384,542 6,064,044
Excess (Deficiency)		(3,273,321)		(17,780,786)		(8,136,023)		(1,679,502)
Other Financing Sources (Uses)		4,252,019		-		(4,059,706)		-
Net Increase (Decrease) in Fund Balance	\$	978,698	\$	(17,780,786)	\$	(12,195,729)	\$	(1,679,502)
Beginning Fund Balance/Net Position Net Increase (Decrease) in Fund Balance	\$	7,200,503 978,698		176,253,294 (17,780,786)	\$	46,743,622 (12,195,729)	\$	18,866,342 (1,679,502)
Ending Fund Balance/Net Position	\$	8,179,201	\$	158,472,508	\$	34,547,893	\$	17,186,840

#### **BUDGET VARIATION ANALYSIS**

During the fiscal year, budget revisions and appropriation transfers are presented to the Board for their approval to reflect changes to both revenues and expenditures that become known during the year. In addition, the Board of Education approves financial projections included with the Adopted Budget, First Interim, and Second Interim financial reports. The Unaudited Actuals reflect the District's financial projections and current budget based on State and local financial information.

The overall variance in projected ending fund balances between the 218-19 Estimated Actuals presented in June 2018 and the Unaudited Actuals presented in September 2018 was approximately \$5 million. The larger reserve balance was attributed to lesser contributions to restricted programs, additional savings in operating expenditures and larger site carryover balances.

Also, unexpended revenues of restricted Federal and State grants were deferred into the next year and corresponding expenditures under Books/Supplies and Services were reduced accordingly. Any carryover balances of restricted funds were budgeted in the subsequent year.

## **CAPITAL ASSETS AND LIABILITIES ACTIVITY**

Describe capital asset and long-term liabilities activity during the year including a discussion of commitments made for capital expenditures, changes in credit ratings, and debt limitations that may affect the financing of planned facilities or services.

#### **Capital Assets**

Table 6 – Capital Assets provides a simplified comparison of the District's current year assets to the prior year.

**TABLE 6 - CAPITAL ASSETS** 

	Governmental Activities						
	2019	2018	N	let Change			
CAPITAL ASSETS							
Land	\$ 19,082,424	\$ 19,082,424	\$	-			
Construction in progress	47,061,033	14,101,672		32,959,361			
Land improvements	11,362,942	11,362,942		-			
Buildings & improvements	230,260,729	228,717,964		1,542,765			
Furniture & equipment	16,700,212	15,277,871		1,422,341			
Accumulated depreciation	(95,914,351)	(91,110,156)		(4,804,195)			
Total Capital Assets	\$ 228,552,989	\$197,432,717	\$	31,120,272			

As of June 30, 2019, the District had invested \$228,552,989 in a broad range of capital assets, net of accumulated depreciation. During the 2018-19 fiscal year, the District completed the installation of security camera system at the secondary sites.

## **Debt Activity - Long-Term Liabilities**

Table 7 – Long-Term Liabilities summarizes and compares the District's current year liabilities to the prior year.

**TABLE 7 - LONG TERM LIABILITIES** 

	Governmental Activities						
	2019 2018			et Change			
LONG-TERM LIABILITIES				_			
Total general obligation bonds	\$ 194,882,885	\$195,120,226	\$	(237,341)			
Total certificates of participation	28,924,923	32,037,601		(3,112,678)			
Retirement health benefits funding bonds	76,765,000	78,765,000		(2,000,000)			
Capital leases	6,410,051	7,068,925		(658,874)			
Compensated absences	4,111,766	4,093,548		18,218			
Claims liability	6,420,000	5,612,000		808,000			
Net pension liability	332,059,729	314,592,614		17,467,115			
Less: current portion of long-term liabilities	(14,010,550)	(6,008,893)		(8,001,657)			
Total Long-term Liabilities	\$ 635,563,804	\$631,281,021	\$	4,282,783			

Payments on the general obligation bonds are made in the Bond Interest and Redemption Fund. Payments on certificates of participation are made in the Debt Service Fund. Payments for the retirement health benefits funding bonds as well as capital lease obligations are made in the General Fund. Payments for compensated absences are typically paid by the fund for which the employee worked. Payments for claims liability are made from the Internal Service Fund. More detailed information about the District's long-term liabilities is presented in footnotes to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

At the time these financial statements were prepared and audited, the District was aware of several circumstances that could affect its future financial health.

The US economy continues to grow slowly, but the State economic growth is slowing down due to low levels of available employees. However, the State is still experiencing overall economic prosperity. The State Budget for Education contained an increase of 3.26% in fiscal year 2019-20, plus \$3.15 billion in non-Proposition 98 funding for school employer pension relief.

The fiscal policy for the funding of public education changes annually, based on fluctuations in State revenues. The UCLA Anderson Forecast (June 2019) noted that the risk of recession is about 50% within the next 5-8 quarters depending on the model, the biggest economic threat being from the escalating trade war with China and Mexico. If a recession were to happen, State revenues for public education would be negatively impacted.

Landmark legislation passed in Year 2013 reformed California school district finance by creating the Local Control Funding Formula (LCFF). The LCFF is designed to provide a flexible funding mechanism that links student achievement to state funding levels. The LCFF provides a per pupil base grant amount, by grade span, that is augmented by supplemental funding for targeted student groups in low income brackets, those that are English language learners and foster youth.

Factors related to LCFF that the District is monitoring include: (1) estimates of funding in the next budget year and beyond; (2) the Local Control and Accountability Plan (LCAP) that aims to link student accountability measurements to funding allocations; (3) ensuring the integrity of reporting student data through the California Longitudinal Pupil Achievement Data System (CALPADs); and, (4) meeting annual compliance and audit requirements.

The District participates in state employee pensions plans, PERS and STRS, and both are underfunded. The District's proportionate share of the liability is reported in the Statement of Net Position as of June 30, 2019. The amount of the liability is material to the financial position of the District. To address the underfunding issues, the pension plans received a one-time funding allocation from the 2019-20 State Budget and continue to raise employer rates in future years. The projected increased pension costs to school employers remain a significant fiscal factor.

Enrollment can fluctuate due to factors such as population growth, competition from private, parochial, inter-district transfers in or out, economic conditions and housing values. Losses in enrollment will cause a school district to lose operating revenues without necessarily permitting the district to make adjustments in fixed operating costs.

All of these factors were considered in preparing the District's budget for the 2019-20 fiscal year.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT TEAM**

This financial report is designed to provide interested parties with a general overview of the District's finances. If you have specific questions about this report or need additional financial information please contact:

David Rivera
Assistant Superintendent, Business Services/CBO (714) 628-4479
<a href="mailto:drivera@orangeusd.org">drivera@orangeusd.org</a>

Jenny Delgado Executive Director, Business Services (714) 628-4479 jdelgado@orangeusd.org

Additional information about the District's financial operations can be found on the District's Business Services Division webpage at the following link:

https://www.orangeusd.org/departments/business-services

	Governmental Activities
ASSETS	
Cash and investments	\$ 349,490,131
Accounts receivable	12,336,901
Inventory	155,325
Prepaid expenses	545,802
Net OPEB asset	30,616,680
Capital assets, not depreciated	66,143,457
Capital assets, net of accumulated depreciation	162,409,532
Total Assets	621,697,828
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	89,640,747
Deferred amount on refunding	318,272
Total Deferred Outflows of Resources	89,959,019
LIABILITIES	
Accrued liabilities	36,293,935
Unearned revenue	1,223,760
Long-term liabilities, current portion	14,010,550
Long-term liabilities, non-current portion	635,563,804
Total Liabilities	687,092,049
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	27,931,702
Deferred inflows related to OPEB	6,054,966
Total Deferred Inflows of Resources	33,986,668
NET POSITION	
Net investment in capital assets	157,125,910
Restricted:	, ,
Capital projects	46,065,561
Debt service	21,400,089
Educational programs	4,843,818
All others	23,272
Unrestricted	(238,880,520)
Total Net Position	\$ (9,421,870)

					_	ıram Revenues			Re	et (Expenses) evenues and Changes in let Position
			_			Operating		pital	_	
Function/Duorus				harges for		Grants and		ts and	G	overnmental
Function/Programs GOVERNMENTAL ACTIVITIES		Expenses		Services	C	ontributions	Contri	butions		Activities
Instruction	\$	188,475,782	\$	1,021,511	\$	35,182,416	\$	992,723	\$	(151,279,132)
Instruction-related services	Ψ	100,170,702	Ψ	1,021,011	Ψ	00,102,110	Ψ	002,720	Ψ	(101,210,102)
Instructional supervision and administration		14,132,060		35,843		4,696,695		_		(9,399,522)
Instructional library, media, and technology		8,846,485		487		446,177		_		(8,399,821)
School site administration		26,734,193		228,587		1,147,329		_		(25,358,277)
Pupil services						.,,				(==,===,=: )
Home-to-school transportation		10,956,677		_		445,456		_		(10,511,221)
Food services		8,654,766		1,440,723		6,499,861		_		(714,182)
All other pupil services		17,574,861		29,034		2,549,251		-		(14,996,576)
General administration										,
Centralized data processing		2,313,669		-		61,364		-		(2,252,305)
All other general administration		11,154,079		93,958		1,837,073		-		(9,223,048)
Plant services		31,836,786		6,373,654		7,554,723		-		(17,908,409)
Ancillary services		2,152,078		-		156,173		-		(1,995,905)
Community services		151,485		-		5,414		-		(146,071)
Interest on long-term debt		8,165,208		-		-		-		(8,165,208)
Other outgo		2,071,071		2,482,035		3,069,947				3,480,911
Total Governmental Activities	\$	333,219,200	\$	11,705,832	\$	63,651,879	\$	992,723		(256,868,766)
	Gen	eral revenues								
	Ta	xes and subventi	ons							
	F	Property taxes, lev	ied for	general purpos	ses					177,766,043
		Property taxes, lev								9,577,468
	F	Property taxes, lev	ied for	other specific	purpo	ses				1,650,909
		ederal and state			pecific	cpurposes				75,832,533
	Int	erest and investn	nent ea	ırnings						1,699,951
	Int	eragency revenue	es							897,425
		scellaneous								2,774,933
		total, General Re								270,199,262
		NGE IN NET PO		N						13,330,496
		Position - Begin	_							(22,752,366)
	Net	Position - Ending	g						\$	(9,421,870)

	General Fund Building Fund				Fu	pecial Reserve and for Capital utlay Projects	G	Non-Major Sovernmental Funds	G	Total overnmental Funds
ASSETS						,				
Cash and investments	\$	78,851,960	\$	167,710,877	\$	39,521,078	\$	45,074,731	\$	331,158,646
Accounts receivable		9,889,039		327,351		77,546		1,103,956		11,397,892
Due from other funds		1,907,852		_		-		5,173,232		7,081,084
Stores inventory		106,043		_		-		49,282		155,325
Prepaid expenditures		545,802		_		-		-		545,802
Total Assets	\$	91,300,696	\$	168,038,228	\$	39,598,624	\$	51,401,201	\$	350,338,749
LIABILITIES										
Accrued liabilities	\$	20,650,980	\$	9,565,720	\$	798,383	\$	4,567,579	\$	35,582,662
Due to other funds		1,318,191		-		4,252,348		861,069		6,431,608
Unearned revenue		984,562		_		-		239,198		1,223,760
Total Liabilities		22,953,733		9,565,720		5,050,731		5,667,846		43,238,030
FUND BALANCES										
Nonspendable		751,845		_		-		84,282		836,127
Restricted		3,387,588		158,472,508		34,547,893		34,782,324		231,190,313
Committed		-		-		-		8,179,201		8,179,201
Assigned		11,793,095		-		-		2,687,548		14,480,643
Unassigned		52,414,435		-		-		- · · · · -		52,414,435
Total Fund Balances		68,346,963		158,472,508		34,547,893		45,733,355		307,100,719
<b>Total Liabilities and Fund Balances</b>	\$	91,300,696	\$	168,038,228	\$	39,598,624	\$	51,401,201	\$	350,338,749

# ORANGE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2019

#### **Total Fund Balance - Governmental Funds**

\$ 307,100,719

Amounts reported for assets and liabilities for governmental activities in the statement of net position are different from amounts reported in governmental funds because:

## Capital assets:

In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation:

 Capital assets
 \$ 324,467,340

 Accumulated depreciation
 (95,914,351)
 228,552,989

## Deferred amount on refunding:

In governmental funds, the net effect of refunding bonds is recognized when debt is issued, whereas this amount is deferred and amortized in the government-wide financial statements:

318,272

# Unmatured interest on long-term debt:

In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmatured interest owing at the end of the period was:

(385,065)

## Other postemployment benefits:

In governmental funds, postemployment benefits costs are recognized as expenditures in the period they are paid. In the government wide statements, postemployment benefits costs are recognized in the period that they are incurred. The other postemployment benefit net asset is a result of accumulated plant assets that are an irrevocable contribution and dedicated to providing benefits to retirees, and current year contributions exceeding the annual required contribution.

30,616,680

# Long-term liabilities:

In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of:

Total general obligation bonds	\$ 194,882,885	
Total certificates of participation	28,924,923	
Retirement health benefits funding bonds	76,765,000	
Capital leases	6,410,051	
Compensated absences	4,111,766	
Net pension liability	332,059,729	(643,154,354)

# (continued on the next page)

# ORANGE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION, continued JUNE 30, 2019

Deferred	loutflows	and inflow	rs of resou	ırces relat	ing to pensi	ons:
م ما	o cromo	ntal funda	doforrod	l autflavva	and inflave	~ ~f "

In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported.

Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions \$ 89,640,747 (27,931,702)

61,709,045

## Deferred outflows and inflows of resources relating to OPEB:

In governmental funds, deferred outflows and inflows of resources relating to OPEB are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to OPEB are reported.

Deferred outflows of resources related to OPEB

\$

Deferred inflows of resources related to OPEB

(6.054.966)

(6,054,966)

## Internal service funds:

Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Because internal service funds are presumed to operate for the benefit of governmental activities, assets, deferred outflows of resources, liabilities, and deferred inflows of resources of internal service funds are reported with governmental activities in the statement of net position. Net position for internal service funds is:

11,874,810

**Total Net Position - Governmental Activities** 

\$ (9,421,870)

# ORANGE UNIFIED SCHOOL DISTRICT GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2019

	G	eneral Fund	Bı	uilding Fund	F	pecial Reserve und for Capital Outlay Projects	G	Non-Major overnmental Funds	G	Total overnmental Funds
REVENUES						•				
LCFF sources	\$	233,685,868	\$	-	\$	-	\$	9,562,788	\$	243,248,656
Federal sources		12,850,194		-		-		6,363,459		19,213,653
Other state sources		56,794,585		-		-		4,283,733		61,078,318
Other local sources		7,350,401		3,603,904		881,340		27,572,507		39,408,152
Total Revenues		310,681,048		3,603,904		881,340		47,782,487		362,948,779
EXPENDITURES										
Current										
Instruction		182,789,650		-		-		12,404,974		195,194,624
Instruction-related services										
Instructional supervision and administration		13,777,057		-		-		370,992		14,148,049
Instructional library, media, and technology		7,693,338		-		-		248,706		7,942,044
School site administration		23,005,422		-		-		3,241,149		26,246,571
Pupil services										
Home-to-school transportation		11,278,418		-		-		138,600		11,417,018
Food services		157,255		-		-		7,853,688		8,010,943
All other pupil services		17,403,135		-		-		533,066		17,936,201
General administration										
Centralized data processing		2,207,946		-		-		-		2,207,946
All other general administration		9,453,184		-		-		715,023		10,168,207
Plant services		23,486,794		-		-		4,470,008		27,956,802
Facilities acquisition and maintenance		-		21,384,690		9,035,061		4,761,095		35,180,846
Ancillary services		2,355,287		-		-		22,720		2,378,007
Community services		145,471		-		-		477		145,948
Transfers to other agencies		2,189,008		-		-		91,115		2,280,123
Debt service										
Principal		2,658,874		-		-		3,095,010		5,753,884
Interest and other		2,826,201		_		(17,698)		5,183,396		7,991,899
Total Expenditures		301,427,040		21,384,690		9,017,363		43,130,019		374,959,112
Excess (Deficiency) of Revenues										
Over Expenditures		9,254,008		(17,780,786)		(8,136,023)		4,652,468		(12,010,333)
Other Financing Sources (Uses)		<i></i>				, , , ,				
Transfers in		144,630		-		278,273		6,271,635		6,694,538
Transfers out		(67,636)		-		(4,337,979)		(2,288,923)		(6,694,538)
Net Financing Sources (Uses)		76,994		-		(4,059,706)		3,982,712		-
NET CHANGE IN FUND BALANCE		9,331,002		(17,780,786)		(12,195,729)		8,635,180		(12,010,333)
Fund Balance - Beginning		59,015,961		176,253,294		46,743,622		37,098,175		319,111,052
Fund Balance - Ending	\$	68,346,963	\$	158,472,508	\$	34,547,893	\$	45,733,355	\$	307,100,719

#### ORANGE UNIFIED SCHOOL DISTRICT

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2019

# Net Change in Fund Balances - Governmental Funds

\$ (12,010,333)

Amounts reported for governmental activities in the statement of activities are different from amounts reported in governmental funds because:

# Capital outlay:

In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:

Expenditures for capital outlay:	\$ 36,453,894	
Depreciation expense:	(5,333,622)	31,120,272

#### Debt service:

In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reductions of liabilities. Expenditures for repayment of the principal portion of long-term debt were:

5,753,884

## Deferred amounts on refunding:

In governmental funds, deferred amounts on refunding are recognized in the period they are incurred. In the government-wide statements, the deferred amounts on refunding are amortized over the life of the debt. The net effect of the deferred amounts on refunding during the period was:

(63,655)

## Unmatured interest on long-term debt:

In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period but owing from the prior period, was:

(155,611)

## Compensated absences:

In governmental funds, compensated absences are measured by the amounts paid during the period. In the statement of activities, compensated absences are measured by the amount earned. The difference between compensated absences paid and compensated absences earned, was:

(18,218)

(continued on the next page)

# ORANGE UNIFIED SCHOOL DISTRICT

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF

**ACTIVITIES.** continued

FOR THE YEAR ENDED JUNE 30, 2019

## Postemployment benefits other than pensions (OPEB):

In governmental funds, OPEB expenses are recognized when employer OPEB contributions are made. In the statement of activities, OPEB expenses are recognized on the accrual basis. This year, the difference between OPEB expenses and actual employer OPEB contributions was:

1,781,409

#### Pensions:

In governmental funds, pension costs are recognized when employer contributions are made, in the government-wide statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and employer contributions was:

(13,545,020)

## Amortization of debt issuance premium or discount:

In governmental funds, if debt is issued at a premium or at a discount, the premium or discount is recognized as an Other Financing Source or an Other Financing Use in the period it is incurred. In the government-wide statements, the premium or discount is amortized over the life of the debt. Amortization of premium or discount for the period is:

255,009

#### Internal Service Funds:

Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Because internal service funds are presumed to benefit governmental activities, internal service activities are reported as governmental in the statement of activities. The net increase or decrease in internal service funds was:

212,759

## **Change in Net Position of Governmental Activities**

\$ 13,330,496

# ORANGE UNIFIED SCHOOL DISTRICT PROPRIETARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental Activities		
	Internal Service Fund		
ASSETS			
Current assets			
Cash and investments	\$ 18,331,4	85	
Accounts receivable	34,5	28	
Due from other funds	202,0	48_	
Total Assets	18,568,0	61	
LIABILITIES			
Current liabilities			
Accrued liabilities	84,8	53	
Due to other funds	188,3	98	
Total current liabilities	273,2		
Non-current liabilities			
Long term liabilities	6,420,0	00	
Total non-current liabilities	6,420,0	00	
Total Liabilities	6,693,2	51	
NET POSITION			
Restricted	11,874,8	10	
<b>Total Net Position</b>	\$ 11,874,8		

# ORANGE UNIFIED SCHOOL DISTRICT PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2019

	Governmental Activities			
	Intern	Internal Service Fund		
OPERATING REVENUE	'-	_		
Charges for services	\$	3,890,296		
Total operating revenues		3,890,296		
OPERATING EXPENSE				
Salaries and benefits		303,135		
Supplies and materials		513		
Professional services		3,730,595		
Total operating expenses	'	4,034,243		
Operating income/(loss)		(143,947)		
NON-OPERATING REVENUES				
Interest income		356,706		
Total non-operating revenues/(expenses)		356,706		
CHANGE IN NET POSITION		212,759		
Net Position - Beginning		11,662,051		
Net Position - Ending	\$	11,874,810		

# ORANGE UNIFIED SCHOOL DISTRICT PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2019

	Governmental Activities	
	Intern	al Service Fund
Cash flows from operating activities		
Cash received (paid) from assessments made to		
(from) other funds	\$	3,785,608
Cash payments for payroll, insurance, and operating costs		(3,350,683)
Net cash provided by (used for) operating activities		434,925
Cash flows from investing activities		
Interest received		356,706
Net cash provided by (used for) investing activities		356,706
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		791,631
CASH AND CASH EQUIVALENTS		
Beginning of year		17,539,854
End of year	\$	18,331,485
Reconciliation of operating income (loss) to cash provided by (used for) operating activities		
Operating income/(loss)	\$	(143,947)
Adjustments to reconcile operating income (loss) to net cash		
provided by (used in) operating activities:		
Changes in assets and liabilities:		
(Increase) decrease in accounts receivables		(11,308)
(Increase) decrease in due from other funds		(93,380)
Increase (decrease) in accounts payable		(42,796)
Increase (decrease) in due to other funds		(81,644)
Increase (decrease) in claims liabilities		808,000
Net cash provided by (used for) operating activities	\$	434,925

# ORANGE UNIFIED SCHOOL DISTRICT FIDUCIARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2019

	Trust Funds		Agency Funds		
	Retiree Benefit Fund		Student Body Fund		
ASSETS					
Cash and investments	\$	17,817,104	\$	1,901,481	
Accounts receivable		33,730		-	
Due from other funds		241,355		-	
Total Assets		18,092,189	\$	1,901,481	
LIABILITIES					
Accrued liabilities		868	\$	-	
Due to other funds		904,481		-	
Due to student groups		-		1,901,481	
Total Liabilities		905,349	\$	1,901,481	
NET POSITION					
Restricted		17,186,840			
Total Net Position	\$	17,186,840			

# ORANGE UNIFIED SCHOOL DISTRICT FIDUCIARY FUNDS STATEMENT OF CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2019

	Trust Funds Retiree Benefit			
	Fund			
ADDITIONS				
Contributions	\$	4,006,851		
Investment earnings		377,691		
Total Additions		4,384,542		
DEDUCTIONS				
Other trust activities		6,064,044		
Total Deductions		6,064,044		
CHANGE IN NET POSITION  Net Position - Beginning		(1,679,502) 18,866,342		
Net Position - Ending	\$			

# **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

# A. Financial Reporting Entity

The Orange Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

The District operates under a locally elected Board form of government and provides educational services to grades K-12 as mandated by the state. A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student-related activities.

### **B.** Component Units

Component units are legally separate organizations for which the District is financially accountable. Component units may also include organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization's relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete.

The Orange Unified School Financing Corporation's (the Corporation) financial activity is presented in the financial statements as the Debt Service Fund and the Special Reserve Fund for Capital Outlay Projects. Certificates of participation issued by the Corporation are included as long-term obligations in the government-wide financial statements. Individually-prepared financial statements are not available for the Corporation.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# C. Basis of Presentation

**Government-Wide Statements.** The statement of net position and the statement of activities display information about the primary government (the District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenue, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reserved for the statement of activities. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting of operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the District.

**Fund Financial Statements.** The fund financial statements provide information about the District's funds, including its proprietary and fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

Governmental funds are used to account for activities that are governmental in nature. Governmental activities are typically tax-supported and include education of pupils, operation of food service and child development programs, construction and maintenance of school facilities, and repayment of long-term debt.

Proprietary funds are used to account for activities that are more business-like than government-like in nature. Business-type activities include those for which a fee is charged to external users or to other organizational units of the District, normally on a full cost-recovery basis. Proprietary funds are generally intended to be self-supporting.

Fiduciary funds are used to account for assets held by the District in a trustee or agency capacity for others that cannot be used to support the District's own programs.

### **Major Governmental Funds**

**General Fund:** The General Fund is the main operating fund of the District. It is used to account for all activities except those that are required to be accounted for in another fund. In keeping with the minimum number of funds principle, all of the District's activities are reported in the General Fund unless there is a compelling reason to account for an activity in another fund. A District may have only one General Fund.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# C. <u>Basis of Presentation (continued)</u>

### **Major Governmental Funds (continued)**

**Building Fund:** This fund exists primarily to account separately for proceeds from the sale of bonds (Education Code Section 15146) and may not be used for any purposes other than those for which the bonds were issued. Other authorized revenues to the Building Fund are proceeds from the sale or lease-with-option-to-purchase of real property (Education Code Section 17462) and revenue from rentals and leases of real property specifically authorized for deposit into the fund by the governing board (Education Code Section 41003).

**Special Reserve Fund for Capital Outlay Projects:** This fund exists primarily to provide for the accumulation of General Fund moneys for capital outlay purposes (*Education Code Section* 42840).

### **Non-Major Governmental Funds**

**Special Revenue Funds:** Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The District maintains the following special revenue funds:

Charter Schools Special Revenue Fund: This fund may be used by authorizing District's to account separately for the activities of District-operated charter schools that would otherwise be reported in the authorizing District's General Fund.

**Adult Education Fund:** This fund is used to account separately for federal, state, and local revenues for adult education programs. Money in this fund shall be expended for adult education purposes only. Moneys received for programs other than adult education shall not be expended for adult education (*Education Code Sections* 52616[b] and 52501.5[a]).

**Child Development Fund:** This fund is used to account separately for federal, state, and local revenues to operate child development programs. All moneys received by the District for, or from the operation of, child development services covered under the Child Care and Development Services Act (*Education Code Section* 8200 et seq.) shall be deposited into this fund. The moneys may be used only for expenditures for the operation of child development programs. The costs incurred in the maintenance and operation of child development services shall be paid from this fund, with accounting to reflect specific funding sources (*Education Code Section* 8328).

**Cafeteria Special Revenue Fund:** This fund is used to account separately for federal, state, and local resources to operate the food service program (*Education Code Sections* 38090–38093). The Cafeteria Special Revenue Fund shall be used only for those expenditures authorized by the governing board as necessary for the operation of the District's food service program (*Education Code Sections* 38091 and 38100).

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# C. <u>Basis of Presentation (continued)</u>

### Non-Major Governmental Funds (continued)

### Special Revenue Funds (continued):

**Deferred Maintenance Fund:** This fund is used to account separately for state apportionments and the District's contributions for deferred maintenance purposes (*Education Code Sections* 17582–17587). In addition, whenever the state funds provided pursuant to *Education Code Sections* 17584 and 17585 (apportionments from the State Allocation Board) are insufficient to fully match the local funds deposited in this fund, the governing board of a school district may transfer the excess local funds deposited in this fund to any other expenditure classifications in other funds of the District (*Education Code Sections* 17582 and 17583).

Capital Project Funds: Capital project funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

**Capital Facilities Fund:** This fund is used primarily to account separately for moneys received from fees levied on developers or other agencies as a condition of approving a development (*Education Code Sections* 17620–17626). The authority for these levies may be county/city ordinances (*Government Code Sections* 65970–65981) or private agreements between the District and the developer. Interest earned in the Capital Facilities Fund is restricted to that fund (*Government Code Section* 66006).

**County School Facilities Fund:** This fund is established pursuant to *Education Code Section* 17070.43 to receive apportionments from the 1998 State School Facilities Fund (Proposition 1A), the 2002 State School Facilities Fund (Proposition 47), or the 2004 State School Facilities Fund (Proposition 55) authorized by the State Allocation Board for new school facility construction, modernization projects, and facility hardship grants, as provided in the Leroy F. Greene School Facilities Act of 1998 (*Education Code Section* 17070 et seq.).

Capital Projects Fund for Blended Component Units: This fund is used to account for capital projects financed by Mello-Roos Community Facilities Districts and similar entities that are considered blended component units of the District under generally accepted accounting principles (GAAP).

**Debt Service Funds:** Debt service funds are established to account for the accumulation of resources for and the payment of principal and interest on general long-term debt.

**Bond Interest and Redemption Fund:** This fund is used for the repayment of bonds issued for the District (*Education Code Sections* 15125–15262). The board of supervisors of the county issues the bonds. The proceeds from the sale of the bonds are deposited in the county treasury to the Building Fund of the District. Any premiums or accrued interest received from the sale of the bonds must be deposited in the Bond Interest and Redemption Fund of the District. The county auditor maintains control over the District's Bond Interest and Redemption Fund. The principal and interest on the bonds must be paid by the county treasurer from taxes levied by the county auditor-controller.

**Debt Service Fund:** This fund is used for the accumulation of resources for and the retirement of principal and interest on general long-term debt.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# C. Basis of Presentation (continued)

### **Proprietary Funds**

**Internal Service Funds:** Internal service funds are created principally to render services to other organizational units of the District on a cost-reimbursement basis. These funds are designed to be self-supporting with the intent of full recovery of costs, including some measure of the cost of capital assets, through user fees and charges.

**Self-Insurance Fund:** Self-insurance funds are used to separate moneys received for self-insurance activities from other operating funds of the District. Separate funds may be established for each type of self-insurance activity, such as workers' compensation, health and welfare, and deductible property loss (*Education Code Section* 17566).

### **Fiduciary Funds**

**Trust and Agency Funds:** Trust and agency funds are used to account for assets held in a trustee or agent capacity for others that cannot be used to support the District's own programs. The key distinction between trust and agency funds is that trust funds are subject to a trust agreement that affects the degree of management involvement and the length of time that the resources are held.

**Retiree Benefit Fund:** This fund exists to account separately for amounts held in trust from salary reduction agreements, other irrevocable contributions for employees' retirement benefit payments, or both.

**Student Body Fund:** The Student Body Fund is an agency fund and, therefore, consists only of accounts such as cash and balancing liability accounts, such as due to student groups. The student body itself maintains its own general fund, which accounts for the transactions of that entity in raising and expending money to promote the general welfare, morale, and educational experiences of the student body (*Education Code Sections* 48930–48938).

# D. Basis of Accounting - Measurement Focus

# Government-Wide, Proprietary, and Fiduciary Financial Statements

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide, proprietary, and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Net Position equals assets and deferred outflows of resources minus liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. The net position should be reported as restricted when constraints placed on its use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other activities results from special revenue funds and the restrictions on their use.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Basis of Accounting - Measurement Focus (continued)

### Government-Wide, Proprietary, and Fiduciary Financial Statements (continued)

Proprietary funds distinguish operating revenues and expenses from non operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the internal service fund are charges to other funds for self insurance costs. Operating expenses for internal service funds include the costs of insurance premiums and claims related to self-insurance.

#### **Governmental Funds**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

# Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, "available" means collectible within the current period or within 60 days after year-end. However, to achieve comparability of reporting among California school districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined available for school districts as collectible within one year.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from the grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

#### **Unearned Revenue**

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# D. Basis of Accounting - Measurement Focus (continued)

### **Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position</u>

### **Cash and Cash Equivalents**

The District's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash held in the county treasury is recorded at cost, which approximates fair value.

#### Investments

Investments with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost. Fair values of investments in county and State investment pools are determined by the program sponsor.

#### **Inventories**

Inventories are recorded using the purchases method in that the cost is recorded as an expenditure at the time the individual inventory items are requisitioned. Inventories are valued at historical cost and consist of expendable supplies held for consumption.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

# **Capital Assets**

The accounting and reporting treatment applied to the capital assets associated with a fund is determined by its measurement focus. Capital assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their acquisition value as of the date received. The District maintains a capitalization threshold of \$50,000. The District does not own any infrastructure as defined in GASB Statement No. 34. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following estimated useful lives:

# **Asset Class**

Buildings and Improvements Improvements/Infrastructure Equipment

### **Estimated Useful Life**

20 – 50 years 5 – 50 years 5 – 20 years

#### **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Due from other funds/Due to other funds." These amounts are eliminated in the governmental activities columns of the statement of net position.

#### **Compensated Absences**

Accumulated unpaid employee vacation benefits are accrued as a liability as the benefits are earned. The entire compensated absence liability is reported on the government-wide financial statements. For governmental funds, the current portion of unpaid compensated absences is recognized upon the occurrence of relevant events such as employee resignations and retirements that occur prior to year-end that have not yet been paid with expendable available financial resource. These amounts are recorded in the fund from which the employees who have accumulated leave are paid.

Accumulated sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expense in the period taken because such benefits do not vest, nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits when the employee retires.

# **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide and proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

### **Postemployment Benefits Other Than Pensions (OPEB)**

For purposes of measuring the net OPEB liability (asset), deferred outflows of resources related to OPEB and deferred inflows of resources related to OPEB, and OPEB expense have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms.

Generally accepted accounting principles require the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date June 30, 2019 Measurement Date June 30, 2019

Measurement Period July 1, 2018 – June 30, 2019

Gains and losses related to changes in total OPEB liability are recognized in OPEB expense systematically over time. The first amortized amounts are recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. The amortization period differs depending on the source of gain or loss. The difference between projected and actual earnings is amortized on a straight-line basis over five years. All other amounts are amortized on a straight-line basis over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) at the beginning of the measurement period.

#### **Premiums and Discounts**

In the government-wide and proprietary fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight line method.

### **Deferred Outflows/Deferred Inflows of Resources**

In addition to assets, the District will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the District will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans (the Plans) of the California State Teachers' Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification reflects amounts that are not in spendable form. Examples include inventory, prepaid items, the long-term portion of loans receivable, and nonfinancial assets held for resale. This classification also reflects amounts that are in spendable form but that are legally or contractually required to remain intact, such as the principal of a permanent endowment.

Restricted - The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

### **Fund Balance (continued)**

Committed - The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Governing Board. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. In contrast to restricted fund balance, committed fund balance may be redirected by the government to other purposes as long as the original constraints are removed or modified in the same manner in which they were imposed, that is, by the same formal action of the Governing Board.

Assigned - The assigned fund balance classification reflects amounts that the government *intends* to be used for specific purposes. Assignments may be established either by the Governing Board or by a designee of the governing body, and are subject to neither the restricted nor committed levels of constraint. In contrast to the constraints giving rise to committed fund balance, constraints giving rise to assigned fund balance are not required to be imposed, modified, or removed by formal action of the Governing Board. The action does not require the same level of formality and may be delegated to another body or official. Additionally, the assignment need not be made before the end of the reporting period, but rather may be made any time prior to the issuance of the financial statements.

*Unassigned* - In the General Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes. However, deficits in any fund, including the General Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### F. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements. Interfund transfers are eliminated in the governmental activities columns of the statement of activities.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# G. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# H. Budgetary Data

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for. For purposes of the budget, on-behalf payments have not been included as revenue and expenditures as required under generally accepted accounting principles.

### I. Property Tax

Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County Auditor-Controller bills and collects the taxes on behalf of the District. Local property tax revenues are recorded when received.

### J. New Accounting Pronouncements

**GASB Statement No. 84** – In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. This standard's primary objective is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The statement is effective for periods beginning after December 15, 2018. The District has not yet determined the impact on the financial statements.

**GASB Statement No. 87** – In June 2017, GASB issued Statement No. 87, *Leases*. This standard's primary objective is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The statement is effective for periods beginning after December 15, 2019. The District has not determined the impact on the financial statements.

**GASB Statement No. 88** – In April 2018, GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.* This standard's primary objective is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The statement is effective for periods beginning after June 15, 2018. The District has implemented GASB Statement No. 88 for the year ended June 30, 2019.

### **NOTE 2 - CASH AND INVESTMENTS**

# A. Summary of Cash and Investments

						Total	
	G	overnmental	Int	ernal Service	G	overnmental	Fiduciary
		Funds		Funds		Activities	 Funds
Investment in county treasury	\$	328,244,236	\$	18,081,284	\$	346,325,520	\$ 17,817,104
Cash on hand and in banks		1,196,562		250,201		1,446,763	1,901,481
Cash with fiscal agent		1,582,848		-		1,582,848	-
Cash in revolving fund		135,000		-		135,000	-
Total cash and investments	\$	331,158,646	\$	18,331,485	\$	349,490,131	\$ 19,718,585

# **B. Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the state; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; collateralized mortgage obligations; and the County Investment Pool.

**Investment in County Treasury** – The District maintains substantially all of its cash in the County Treasury in accordance with *Education Code Section* 41001. The Orange County Treasurer's pooled investments are managed by the County Treasurer who reports on a monthly basis to the board of supervisors. In addition, the function of the County Treasury Oversight Committee is to review and monitor the County's investment policy. The committee membership includes the Treasurer and Tax Collector, the Auditor-Controller, Chief Administrative Officer, Superintendent of Schools Representative, and a public member. The fair value of the District's investment in the pool is based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

# NOTE 2 – CASH AND INVESTMENTS (continued)

### C. General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. Additional information about the investment policy of the County Treasurer and Tax Collector may be obtained from its website. The table below identifies the investment types permitted by California Government Code.

	Maximum Remaining	Maximum Percentage of	Maximum Investment in
Authorized Investment Type	Maturity	Portfolio	One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U. S. Treasury Obligations	5 years	None	None
U. S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

### D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains a pooled investment with the County Treasury with a fair value of approximately \$365,530,694 and an amortized book value of \$364,142,624. The average weighted maturity for this pool is 310 days.

# E. Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated. As of June 30, 2019, the pooled investments in the County Treasury were rated AAAm.

# NOTE 2 – CASH AND INVESTMENTS (continued)

### F. Custodial Credit Risk - Deposits

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2019, the District's bank balance was not exposed to custodial credit risk.

# G. Fair Value

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Orange County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District's fair value measurements at June 30, 2019 were as follows:

	U	ncategorized
Investment in county treasury	\$	365,530,694
Total fair market value of investments	\$	365,530,694

# **NOTE 3 – ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2019 consisted of the following:

	Ge	neral Fund	Bui	ding Fund	F	pecial Reserve und for Capital Outlay Projects	(	Non-Major Governmental Funds	In	ternal Service Funds	District-Wide	G	Total Governmental Activities	Te	otal Fiduciary
Federal Government															
Categorical aid	\$	6,479,561	\$	-	\$	-	\$	397,229	\$	-	\$ -	\$	6,876,790	\$	-
State Government															
Categorical aid		1,381,092		-		-		326,766		-	-		1,707,858		-
Lottery		1,244,551		-		-		58,513		-	-		1,303,064		-
Local Government															
Other local sources		783,835		327,351		77,546		321,448		34,528	-		1,544,708		33,730
Due from fiduciary funds		-		-		-				-	904,481		904,481		-
Total	\$	9,889,039	\$	327,351	\$	77,546	\$	1,103,956	\$	34,528	\$ 904,481	\$	12,336,901	\$	33,730

# **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2019 was as follows:

	Balance July 01, 2018 Additions			Deletions	Balance June 30, 2019		
Governmental Activities							
Capital assets not being depreciated							
Land	\$	19,082,424	\$	-	\$ -	\$	19,082,424
Construction in progress		14,101,672		35,180,845	2,221,484		47,061,033
Total Capital Assets not Being Depreciated		33,184,096		35,180,845	2,221,484		66,143,457
Capital assets being depreciated							
Land improvements		11,362,942		-	-		11,362,942
Buildings & improvements		228,717,964		1,542,765	-		230,260,729
Furniture & equipment		15,277,871		1,951,768	529,427		16,700,212
Total Capital Assets Being Depreciated		255,358,777		3,494,533	529,427		258,323,883
Less Accumulated Depreciation							
Land improvements		9,954,338		126,647	-		10,080,985
Buildings & improvements		69,051,584		4,091,894	-		73,143,478
Furniture & equipment		12,104,234		1,115,081	529,427		12,689,888
Total Accumulated Depreciation	_	91,110,156		5,333,622	529,427		95,914,351
Governmental Activities	_						
Capital Assets, net	\$	197,432,717	\$	33,341,756	\$ 2,221,484	\$	228,552,989

Depreciation expense was charged as a direct expense to governmental functions as follows:

<b>Governmental Activities</b>	
Instruction	\$ 3,260,193
Instructional supervision and administration	176,570
Instructional library, media, and technology	96,026
School site administration	380,034
Home-to-school transportation	158,795
Food services	166,930
All other pupil services	218,569
Centralized data processing	29,572
All other general administration	140,117
Plant services	668,016
Ancillary services	32,849
Community services	5,951
Total depreciation expense	\$ 5,333,622

# **NOTE 5 – INTERFUND TRANSACTIONS**

# A. Interfund Receivables/Payables (Due From/Due To)

Individual interfund receivable and payable balances at June 30, 2019 were as follows:

	Due From Other Funds									
Due To Other Funds	Ger	neral Fund		lon-Major vernmental Funds	Inte	rnal Service Fund		iree Benefit		Total
General Fund	\$	-	\$	912,510	\$	180,590	\$	225,091	\$	1,318,191
Special Reserve Fund for Capital Outlay Projects	*	3	Ψ	4.252.019	*	258	Ψ	68	Ψ	4,252,348
Non-Major Governmental Funds		823,376		648		21,200		15,845		861,069
Internal Service Fund		179,992		8,055		-		351		188,398
Retiree Benefit Fund		904,481		-		_		-		904,481
Total Due From Other Funds	\$	1,907,852	\$	5,173,232	\$	202,048	\$	241,355	\$	7,524,487
The General Fund owed the Non-Major Charter Schools Fund for in- The General Fund owed the Non-Major Child Development Fund for The General Fund owed the Non-Major Cafeteria Fund for negative s The General Fund owed the Non-Major Deferred Maintenance Fund The General Fund owed the Internal Service Fund for employee ben The General Fund owed the Retiree Benefit Trust Fund for retiremen The Special Reserve Fund for Capital Outlay Projects owed the Gen- The Special Reserve Fund for Capital Outlay Projects owed the Non- The Special Reserve Fund for Capital Outlay Projects owed the Inter The Special Reserve Fund for Capital Outlay Projects owed the Retir The Non-Major Charter Schools Fund owed the General Fund for pa and printing charges. The Non-Major Adult Education Fund owed the General Fund for pay The Non-Major Cafeteria Fund owed the General Fund for The Non-Major Cafeteria Fund owed the General Fund for The Non-Major Capital Facilities Fund owed the General Fund for consu. The Non-Major Cbarter Schools Fund owed the Non-Major Cafeteria The Non-Major Charter Schools Fund owed the Non-Major Cafeteria The Non-Major Charter Schools Fund owed the Non-Major Cafeteria The Non-Major County School Facilities Fund owed the Non-Major Cafeteria The Non-Major County School Facilities Fund owed the Non-Major Cafeteria	indirect of student a for partial efits. In the benefit eral Functional Service Benefit execution of the state of the stat	costs, payroll to count balance al annual controls.  I for payroll taxeferred Mainte ce Fund for earlier trust Fund s, oversight fease, indirect ce, postage, pove fees on cott on RDA passing regative students.	ces. ribution  ces. renance mploye for reti ree, was  cost, tr rayroll t llecting s-throu dent ac	Fund for districte benefits. rement benefits te service, spenarsportation, paxes, bank chardeveloper feeigh funds.	ecial ed ostage arges, a s.	ucation, transp , and bank cha nd indirect cos	rges. sts.		\$	633,822 1,336 70,261 207,091 180,590 225,091 3 4,252,019 258 68 223,138 824 117,596 336,201 65,987 79,630 645
The Non-Major Charter Schools Fund owed the Internal Service Fun	d for em	ployee benefit	s.							4,664
The Non-Major Child Development Fund owed the Internal Service F		•								10,671
The Non-Major Cafeteria Fund owed the Internal Service Fund for er	nployee	benefits.								5,865
The Non-Major Charter Schools Fund owed the Retiree Benefit Trus	t Fund fo	r retirement b	enefits	<b>5.</b>						4,829
The Non-Major Child Development Fund owed the Retiree Benefit T	rust Fund	d for retiremen	nt bene	fits.						11,016
The Internal Service Fund owed the General Fund for bank charges	and payr	oll taxes.								179,992
The Internal Service Fund owed the Non-Major Charter Schools Fun	d for pay	roll taxes.								2,190
The Internal Service Fund owed the Non-Major Cafeteria Fund for pa	ayroll taxe	es.								5,865
The Internal Service Fund owed the Retiree Benefit Trust Fund for re	etiremen	benefits.								351
The Retiree Benefit Trust Fund owed the General Fund for OPEB co	sts.									904,481
Total									\$	7,524,487

# NOTE 5 – INTERFUND TRANSACTIONS (continued)

# B. **Operating Transfers**

Interfund transfers for the year ended June 30, 2019 consisted of the following:

				Interfund 1	ransf	ers In		
Interfund Transfers Out	Ger	Special Reserve Non-Major Fund for Capital Governmental General Fund Outlay Projects Funds						Total
General Fund	\$	-	φ	-	\$	67,636	\$	67,636
Special Reserve Fund for Capital Outlay Projects	•		·	-	•	4,337,979	·	4,337,979
Non-Major Governmental Funds		144,630		278,273		1,866,020		2,288,923
Total Interfund Transfers	\$	144,630	\$	278,273	\$	6,271,635	\$	6,694,538
The Special Reserve Fund for Capital Outlay Projects transferred The Special Reserve Fund for Capital Outlay Projects transferred Anaheim Hills Modernization Project.  The Non-Major Cafeteria Fund transferred to the General Fund for Non-Major Cafeteria Fund transferred to the General Fund for Non-Major Cafeteria Fund transferred to the General Fund for Non-Major Cafeteria Fund for Non-Major	d to the Non-Major for indirect costs.	County School	ol Facilit	ties Fund for d				4,252,019 85,960 65,000
The Non-Major Debt Service Fund transferred to the General Fu The Non-Major County School Facilities Fund transferred to the	•			J	ne Ana	heim Hills		79,630
Modernization Project.								278,273
The Non-Major Charter Schools Fund transferred to the Non-Ma	ajor Cafeteria Fund	for negative s	tudent	account baland	ces.			645
The Non-Major Capital Projects Fund for Blended Component U	nits transferred to t	he County So	chool Fa	cilities Fund fo	r distr	ict match of		
the Anaheim Hills Modernization Project.								575,631
The Non-Major County School Facilities Fund transferred to the	Non-Major Capital I	Projects Fund	for Ble	nded Compon	ent Ur	nits for the		
Anaheim Hills Modernization Project.								1,289,744
Total							\$	6,694,538

# **NOTE 6 – ACCRUED LIABILITIES**

Accrued liabilities at June 30, 2019 consisted of the following:

					Speci	al Reserve		Non-Major				Total		
					Fund for Capital Governmental Internal Service Governmental									
	Ge	neral Fund	Buildir	ng Fund	Outla	y Projects		Funds		Funds	District-Wide	Activities		otal Fiduciary
Payroll	\$	6,181,334	\$	-	\$	8,069	\$	1,122,090	\$	14,097	\$ -	\$ 7,325,590	\$	-
Construction		-		9,565,720		790,314		1,848,455		-	-	12,204,489		-
Vendors payable		14,469,646		-		-		1,597,034		70,756	-	16,137,436		868
Unmatured interest		-		-		-		-		-	385,065	385,065		-
Due to fiduciary funds		-		-		-		-		-	241,355	241,355		-
Total	\$	20,650,980	\$	9,565,720	\$	798,383	\$	4,567,579	\$	84,853	\$ 626,420	\$ 36,293,935	\$	868

### **NOTE 7 – UNEARNED REVENUE**

Unearned revenue at June 30, 2019 consisted of the following:

			G	Non-Major overnmental	G	Total Sovernmental
	Gei	neral Fund		Funds		Activities
Federal sources	\$	942,721	\$	-	\$	942,721
State categorical sources		26,522		-		26,522
Local sources		15,319		239,198		254,517
Total	\$	984,562	\$	239,198	\$	1,223,760

# **NOTE 8 – LONG-TERM LIABILITIES**

A schedule of changes in long-term liabilities for the year ended June 30, 2019 consisted of the following:

	Balance July 01, 2018			Additions	Deductions			Balance June 30, 2019	Balance Due In One Year		
Governmental Activities											
General obligation bonds	\$	188,000,000	\$	-	\$	-	\$	188,000,000	\$	7,615,000	
Unamortized premium		7,120,226		-		237,341		6,882,885		237,341	
Total general obligation bonds		195,120,226		-		237,341		194,882,885		7,852,341	
Certificates of participation		31,578,225		-		3,095,010		28,483,215		3,531,831	
Unamortized premium		459,376		-		17,668		441,708		17,668	
Total certificates of participation		32,037,601		-		3,112,678		28,924,923		3,549,499	
Retirement health benefits funding bonds		78,765,000		-		2,000,000		76,765,000		2,000,000	
Capital leases		7,068,925		-		658,874		6,410,051		608,710	
Compensated absences		4,093,548		18,218		-		4,111,766		-	
Claims liability		5,612,000		808,000		-		6,420,000		-	
Net pension liability		314,592,614		17,467,115		-		332,059,729		-	
Total	\$	637,289,914	\$	18,293,333	\$	6,008,893	\$	649,574,354	\$	14,010,550	

Payments on the general obligation bonds are made in the Bond Interest and Redemption Fund. Payments on the certificates of participation are made in the Debt Service Fund. Payments for the retirement health benefits funding bonds are made in the General Fund. Payments for capital lease obligations are made in the General Fund. Payments for compensated absences are typically paid by the fund for which the employee worked. Payments for claims liability are made from the Internal Service Fund.

# NOTE 8 – LONG-TERM LIABILITIES (continued)

# A. General Obligation Bonds

On November 8, 2016, the voters of the District authorized the issuance and sale of \$288,000,000 principal amount of bonds to finance specific acquisition and construction costs and pay the costs of issuance associated with the bonds. On June 7, 2018, the District issued Series A in the amount of \$188,000,000. The bonds have a final maturity to occur on August 1, 2047, with an interest rates ranging from 3.00 percent to 5.00 percent. As of June 30, 2019, the principal balance outstanding was \$188,000,000.

The bonds mature through 2048 as follows:

Year Ended June 30,	Principal	Interest	Total
2020	\$ 7,615,000	\$ 7,583,548	\$ 15,198,548
2021	2,520,000	6,979,625	9,499,625
2022	-	6,916,625	6,916,625
2023	-	6,916,625	6,916,625
2024	370,000	6,907,375	7,277,375
2025 - 2029	7,040,000	33,800,375	40,840,375
2030 - 2034	18,710,000	30,721,975	49,431,975
2035 - 2039	33,955,000	26,127,756	60,082,756
2040 - 2044	54,145,000	18,499,881	72,644,881
2045 - 2048	 63,645,000	5,350,900	68,995,900
Total	\$ 188,000,000	\$ 149,804,685	\$ 337,804,685

# **B.** Certificates of Participation

Series	Issue Date	Maturity Date	,					Deductions	(	Certificates Outstanding une 30, 2019		
2012 Refunding Certificates	September 27, 2012	June 1, 2024	2.500%	\$38,069,161	\$	21,958,225	\$	-	\$	3,095,010	\$	18,863,215
2018 Financing Certificates	June 14, 2018	September 1, 2043	3.000% - 5.000%	9,620,000		9,620,000		-		-		9,620,000
					\$	31,578,225	\$	-	\$	3,095,010	\$	28,483,215

### 2012 Refunding Certificates

On September 27, 2012, the Orange Schools Financing Corporation issued the 2012 Refunding Certificates of Participation in the amount of \$38,069,161. The certificates have a final maturity to occur on June 1, 2024, with an interest rate of 2.50 percent. Proceeds from the sale of the certificates were used to provide for the current refunding of the residual balance of the District's 2003 Certificates of Participation. The refunding resulted in a cumulative cash flow savings of \$3,384,944 over the life of the new debt and an economic gain of \$9,437,500 based on the difference between the present value of the existing debt service requirements and the new debt service requirements discounted at 2.50 percent. As of June 30, 2019, the principal balance outstanding was \$18,863,215.

# NOTE 8 – LONG-TERM LIABILITIES (continued)

### B. Certificates of Participation (continued)

### 2018 Financing Certificates

On June 14, 2018, the Orange Schools Financing Corporation issued the 2018 Financing Certificates of Participation in the amount of \$9,620,000. The certificates have a final maturity to occur on September 1, 2043, with an interest rates ranging from 3.00 percent to 5.00 percent. Proceeds from the sale of the certificates were used to finance the construction and installation of the Fred Kelly Stadium at El Modena High School. As of June 30, 2019, the principal balance outstanding was \$9,620,000.

The 2012 refunding certificates and the 2018 financing certificates mature through 2044 as follows:

Year Ended June 30,	Principal	Interest	Total
2020	\$ 3,531,831	\$ 841,688	\$ 4,373,519
2021	3,759,790	749,698	4,509,488
2022	3,996,316	650,713	4,647,029
2023	4,249,660	545,559	4,795,219
2024	4,505,618	433,905	4,939,523
2025 - 2029	1,475,000	1,568,656	3,043,656
2030 - 2034	1,875,000	1,151,406	3,026,406
2035 - 2039	2,325,000	709,844	3,034,844
2040 - 2044	2,765,000	257,647	3,022,647
Total	\$ 28,483,215	\$ 6,909,116	\$ 35,392,331

# C. Retirement Health Benefits Funding Bonds

In May 2008, the District issued \$94,765,000 in retirement health benefits funding bonds (the Bonds). The Bonds were issued at an aggregate price of \$93,763,635 (representing the principal amount of \$94,765,000 less issuance costs of \$1,001,365). The Bonds have a final maturity to occur on May 1, 2043, with a variable interest rate (initially at 3.562 percent). Proceeds from the sale of bonds were used to refinance a portion of the District's obligation to pay retirement medical and other health benefits owed to eligible employees and former employees pursuant to certain labor contracts. As of June 30, 2019, the principal balance of \$76,765,000 remained outstanding.

The bonds mature through 2043 as follows:

Year Ended June 30,	Principal	Interest	Total
2020	\$ 2,000,000	\$ 2,567,193	\$ 4,567,193
2021	1,900,000	2,500,442	4,400,442
2022	2,700,000	2,434,530	5,134,530
2023	2,700,000	2,344,039	5,044,039
2024	2,800,000	2,253,269	5,053,269
2025 - 2029	14,100,000	9,858,437	23,958,437
2030 - 2034	17,300,000	7,342,578	24,642,578
2035 - 2039	20,700,000	4,112,291	24,812,291
2040 - 2043	12,565,000	952,259	13,517,259
Total	\$ 76,765,000	\$ 34,365,038	\$ 111,130,038

# NOTE 8 – LONG-TERM LIABILITIES (continued)

### D. Capital Leases

The District entered into various capital leases with options to purchase for school buses, vans, computers, and energy retrofit equipment. Such agreements are, in substance, purchases (capital leases) and are reported as capital lease obligations. The capital leases have minimum lease payments as follows:

Year Ended June 30,	Lea	se Payment
2020	\$	894,611
2021		918,285
2022		943,144
2023		969,246
2024		996,652
2025 - 2028		3,037,746
Total minimum lease payments		7,759,684
Less amount representing interest		(1,349,633)
Present value of minimum lease payments	\$	6,410,051

### E. Compensated Absences

Total unpaid employee compensated absences as of June 30, 2019 amounted to \$4,111,766. This amount is included as part of long-term liabilities in the government-wide financial statements.

# F. Claims Liability

Liabilities associated with workers' compensation claims are reported when it is probably that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are based upon estimated ultimate cost of settling the claims, considering recent claim settlement trends including the frequency and amount of payouts and other economic and social factors. The liability for worker's compensation claims is reported in the Internal Service Fund. The outstanding claims liability at June 30, 2019, amounted to \$6,420,000, using a discount factor of two percent.

### G. Net Pension Liability

The District's beginning net pension liability was \$314,592,614 and increased by \$17,467,115 during the year ended June 30, 2019. The ending net pension liability at June 30, 2019 was \$332,059,729. See Note 11 for additional information regarding the net pension liability.

# **NOTE 9 – FUND BALANCES**

Fund balances were composed of the following elements at June 30, 2019:

	General Fu	nd	Building Fund	Special Reserve Fund for Capital Outlay Projects	Non-Major Governmental Funds	Total Governmental Funds
Non-spendable				<b>, ,</b>		
Revolving cash	\$ 100	,000 \$	-	\$ -	\$ 35,000	\$ 135,000
Stores inventory	106	,043	-	-	49,282	155,325
Prepaid expenditures	545	,802	-	-	-	545,802
Total non-spendable	751	,845	-	-	84,282	836,127
Restricted						
Educational programs	3,387	,588	-	-	1,456,230	4,843,818
Capital projects		-	158,472,508	34,547,893	11,517,668	204,538,069
Debt service		-	-	-	21,785,154	21,785,154
All others		-	-	-	23,272	23,272
Total restricted	3,387	',588	158,472,508	34,547,893	34,782,324	231,190,313
Committed						
Deferred maintenance		-	-	-	8,179,201	8,179,201
Total committed		-	-	-	8,179,201	8,179,201
Assigned						
Non-resident tuition	84	,295	-	-	-	84,295
School site carryover	156	,029	-	-	-	156,029
School site/department donations	1,106	,407	-	-	-	1,106,407
Credential support contracts	39	,451	-	-	-	39,451
Technology backorder/conversion	585	,366	-	-	-	585,366
One-time mandated cost	4,449	,343	-	-	-	4,449,343
FY20-FY22 STRS/PERS increases	5,274	,778	-	-	-	5,274,778
School Site Lottery	97	,426	-	-	-	97,426
Building Fund debt service		-	-	-	1,027,860	1,027,860
Textbooks and other operating		-	-	-	938,140	938,140
Reserve for economic uncertainties		-	-	-	721,548	721,548
Total assigned	11,793	3,095	-	-	2,687,548	14,480,643
Unassigned						
Reserve for economic uncertainties	8,671	,527	-	-	-	8,671,527
Remaining unassigned	43,742	,908				43,742,908
Total unassigned	52,414		-	-	-	52,414,435
Total	\$ 68,346	5,963 \$	158,472,508	\$ 34,547,893	\$ 45,733,355	\$ 307,100,719

The District is committed to maintaining a prudent level of financial resources to protect against the need to reduce service levels because of temporary revenue shortfalls or unpredicted expenditures. The District's Minimum Fund Balance Policy requires a Reserve for Economic Uncertainties, consisting of unassigned amounts, equal to no less than three percent of General Fund expenditures and other financing uses.

# NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

### A. Plan Description

The Orange Unified School District's defined benefit OPEB plan, Orange Unified School District Retiree Benefit Plan (the Plan) is described below. The Plan is a single employer defined benefit plan administered by the district through California's Valued Trust (CVT), a jointly managed trust, on a pooled, self-insured basis. Employees and retirees may choose from a number of CVT Anthem Blue Cross medical/Rx PPO combinations, as well as several Kaiser North HMO options, Delta Dental, and VSP Vision. The District has created a Retirement Board of Authority to oversee and run the Futuris Trust. Benefit Trust Company is the qualified Discretionary Trustee for asset and fiduciary management and investment policy development. Keenan & Associates is the Program Coordinator for the Futuris Trust providing oversight of the Futuris Program and guidance to the District. The District's Futuris Trust OPEB long-term investment fund is no longer reported in the District's Retiree Benefits Fund in accordance with GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. Audited financial statements of the Futuris Trust OPEB long-term investment fund can be obtained from the District.

# B. OPEB Plan Fiduciary Net Position

Detailed information about the Plan's fiduciary net position is available in the separately-issued the Plan Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained by contacting the District.

# NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

#### C. Benefits Provided

The eligibility requirements and benefits provided by the Plan are described below. (Some grandfathered certificated retirees receive additional benefits under a recent retirement incentive.)

	<b>Certificated</b>	Classified	<u>Management</u>
Applies to	Hired after 6/30/92	Hired after 6/30/92	Hired after 6/30/92
Benefit types provided	Medical, dental and vision	None	Medical, dental and vision
<b>Duration of Benefits</b>	To age 65		To age 65
Required Service	15 years		5 years
Minimum Age	55		55
Dependent Coverage	No		No
District Contribution %	100%***		100%***
District Cap	Active Single Cap		Active Single Cap
	<b>Certificated</b>	<u>Classified</u>	<u>Management</u>
Applies to	Hired before 7/1/92	Hired before 7/1/92	Hired before 7/1/92
Benefit types provided	Medical, dental and vision	Medical, dental and vision	Medical, dental and vision
<b>Duration of Benefits</b>	Lifetime*	Lifetime*	Lifetime*
Required Service	15 years**	10 years	5 years
Minimum Age	55	50	50/55
Dependent Coverage	Yes (family)	Spouse****	Spouse****
District Contribution %	100%	100%***	100%***
District Cap	Same as active	Same as active	Same as active

<sup>\*</sup>Employees have been offered various cash and benefit options in exchange for lifetime benefits. Some employees have accepted these offers and the valuation reflects the elected option.

# D. Contributions

The contribution requirements of Plan members and the Orange Unified School District are established and may be amended by the Orange Unified School District and the Orange Unified Education Association and the local California Service Employees Association. For fiscal year 2018-19, the District contributed \$8,831,753 to the Plan, all of which was used for current premiums.

<sup>\*\*</sup>Employees hired prior to 7/1/91 had a 10 year service requirement and post-65 benefits limited to Medicare Supp

<sup>\*\*\*</sup>Retiree contributions required for dependent coverage, where applicable

<sup>\*\*\*\*</sup>Plus disabled dependents, where applicable

# NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

# E. Plan Membership

Membership of the Plan consisted of the following:

	Number of participants
Inactive employees receiving benefits	824
Inactive employees entitled to but not receiving benefits*	-
Participating active employees	1,386
Total number of participants**	2,210

<sup>\*</sup>Information not provided

# F. Net OPEB Liability (Asset)

The components of the net OPEB liability (asset) of the District at June 30, 2019, were as follows:

Total OPEB liability	\$ 92,269,600
Plan fiduciary net position	(122,886,280)
District's net OPEB liability (asset)	\$(30,616,680)
Plan fiduciary net position as a percentage of total	
OPEB liability	133.18%

<sup>\*\*</sup>As of the June 30, 2019 valuation date

# NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

### G. Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

# **Economic assumptions:**

Inflation2.75%Salary increases2.75%Investment rate of return5.00%Healthcare cost trend rates4.00%

### Non-economic assumptions:

Mortality:

Certificated 2009 CalSTRS Mortality Table

Classified 2014 CalPERS Active Mortality for Miscellaneous Employees Table

Retirement rates:

Certificated 2009 CalSTRS Retirement Rates Table

Classified Hired before 2013: 2009 CalPERS Retirement Rates for School

**Employees Table** 

Hired after 2012: 2009 CalPERS 2%@60 Retirement Rates for Miscellaneous Employees adjusted to reflect minimum

retirement age of 52

Vesting rates:

Certificated 100% at 15 years of service

Classified 100% at 15 years of service (classified employees hired after

6/30/92 no longer have District-paid retiree health benefits)

Management 100% at 5 years of service

The actuarial assumptions used in the June 30, 2019 valuation were based on a review of plan experience during the period July 1, 2018 to June 30, 2019.

The discount rate was based on the Bond Buyer 20 Bond Index. The actuary assumed contributions would be sufficient to fully fund the obligation over a period not to exceed thirty years.

# NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

# H. Changes in Net OPEB Liability (Asset)

	June 30, 2019
Total OPEB Liability	
Service Cost	\$ 1,921,862
Interest on total OPEB liability	4,492,477
Difference between expected and actual experience	(3,248,750)
Changes of assumptions	(2,241,336)
Benefits payments	(6,556,697)
Net change in total OPEB liability	(5,632,444)
Total OPEB liability - beginning	97,902,044
Total OPEB liability - ending (a)	\$ 92,269,600
Plan fiduciary net position	
Contributions - employer	\$ 2,275,056
Net investment income	7,451,519
Benefit payments	(6,556,697)
Administrative expenses	(436,759)
Net change in plan fiduciary net position	2,733,119
Plan fiduciary net position - beginning	120,153,161
Plan fiduciary net position - ending (b)	\$122,886,280
District's net OPEB liability - ending (a) - (b)	\$ (30,616,680)
Plan fiduciary net position as a percentage of the	
total OPEB liability	133.2%
Covered employee payrell	\$ 185,385,771
Covered-employee payroll	ψ 100,300,77 1
District's net OPEB liability (asset) as a percentage of	
covered payroll	-16.5%

# I. Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the net OPEB liability (asset) of the Orange Unified School District, as well as what the District's net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (4.00 percent) or one percentage point higher (6.00 percent) than the current discount rate:

	Valuation					
	1	% Decrease	Di	scount Rate	1	% Increase
		(4.00%)		(5.00%)		(6.00%)
Net OPEB liability (asset)	\$	(22.791.724)	\$	(30.616.680)	\$	(37.488.659)

# NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

# J. Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rate

The following presents the net OPEB liability (asset) of the Orange Unified School District, as well as what the District's net OPEB liability (asset) would be if it were calculated using a healthcare cost trend rate that is one percentage point lower (3.00 percent) or one percentage point higher (5.00 percent) than the current healthcare cost trend rate:

	Valuation Trend					
	1	% Decrease		Rate	1	% Increase
		(3.00%)		(4.00%)		(5.00%)
Net OPEB liability (asset)	\$	(37,144,146)	\$	(30,616,680)	\$	(23,574,313)

### K. OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2019, the Orange Unified School District recognized OPEB expense of \$(3,965,354). At June 30, 2019, the Orange Unified School District reported deferred outflows of resources related to OPEB and deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflo of Resource			
Differences between projected and actual earnings on plan investments	\$	582,498		
Differences between expected and				
actual experience		3,482,968		
Changes in assumptions		1,989,500		
	\$	6,054,966		

The amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	De	ferred Inflows
Year Ended June 30,	0	f Resources
2020	\$	805,270
2021		805,270
2022		805,270
2023		937,564
2024		692,719
Thereafter		2,008,873
	\$	6,054,966

#### **NOTE 11 – PENSION PLANS**

Qualified employees are covered under multiple-employer contributory retirement plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS). The District reported its proportionate share of the net pension liabilities, pension expense, deferred outflow of resources, and deferred inflow of resources for each of the above plans as follows:

				Deferred	Def	erred inflows		
	ı	Net pension	out	flows related		related to		
		liability	t	o pensions		pensions	Pen	sion expense
STRS Pension	\$	233,507,872	\$	62,928,815	\$	27,931,702	\$	24,308,423
PERS Pension		98,551,857		26,711,932		-		18,993,697
Total	\$	332,059,729	\$	89,640,747	\$	27,931,702	\$	43,302,120

# A. California State Teachers' Retirement System (CalSTRS)

### **Plan Description**

The District contributes to the California State Teachers' Retirement System (CalSTRS); a cost-sharing multiple employer public employee retirement system defined benefit pension plan administered by CalSTRS. The plan provides retirement and disability benefits and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. CalSTRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalSTRS annual financial report may be obtained from CalSTRS, 7919 Folsom Blvd., Sacramento, CA 95826.

#### **Benefits Provided**

The CalSTRS defined benefit plan has two benefit formulas:

- 1. CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to 2.4 percent at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of up to 0.2 percent to the age factor, known as the career factor. The maximum benefit with the career factor is 2.4 percent of final compensation.
- 2. CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4 percent at age 65 or older.

# **NOTE 11 – PENSION PLANS (continued)**

# A. California State Teachers' Retirement System (CalSTRS) (continued)

#### **Contributions**

Active plan CalSTRS 2% at 60 and 2% at 62 members are required to contribute 10.25% and 10.205% of their salary for fiscal year 2019, respectively, and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by CalSTRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2019 was 16.28% of annual payroll. The contribution requirements of the plan members are established by state statute. Contributions to the plan from the District were \$20,847,218 for the year ended June 30, 2019.

### **On-Behalf Payments**

The District was the recipient of on-behalf payments made by the State of California to CalSTRS for K-12 education. These payments consist of state general fund contributions of approximately \$21,314,741 to CalSTRS, which included a supplemental contribution for fiscal year 2019 due to California Senate Bill No. 90.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the	
net pension liability	\$ 233,507,872
State's proportionate share of the net	
pension liability associated with the District	133,694,833
Total	\$ 367,202,705

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2017 and rolling forward the total pension liability to June 30, 2018. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. At June 30, 2018, the District's proportion was 0.254 percent, which was an increase of 0.009 percent from its proportion measured as of June 30, 2017.

# **NOTE 11 – PENSION PLANS (continued)**

# A. California State Teachers' Retirement System (CalSTRS) (continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2019, the District recognized pension expense of \$24,308,423. In addition, the District recognized pension expense and revenue of \$4,558,952 for support provided by the State. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between projected and actual earnings on plan investments	\$	-	\$	8,991,528
Differences between expected and actual experience		724,098		3,391,831
Changes in assumptions Changes in proportion and differences between District contributions and		36,274,807		
proportionate share of contributions District contributions subsequent		5,082,692		15,548,343
to the measurement date		20,847,218		-
	\$	62,928,815	\$	27,931,702

The \$20,847,218 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred Outflows		Def	erred Inflows
Year Ended June 30,	of Resources		of	Resources
2020	\$	8,246,896	\$	2,972,937
2021		8,246,896		6,348,381
2022		8,246,896		12,481,939
2023		8,246,896		4,625,652
2024		8,246,896		1,468,071
2025		847,117		34,722
	\$	42,081,597	\$	27,931,702

### **NOTE 11 – PENSION PLANS (continued)**

# A. California State Teachers' Retirement System (CalSTRS) (continued)

# **Actuarial Assumptions**

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2017, and rolling forward the total pension liability to June 30, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

Consumer Price Inflation	2.75%
Investment Rate of Return*	7.10%
Wage Inflation	3.50%

<sup>\*</sup> Net of investment expenses, but gross of administrative expenses.

CalSTRS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are based on MP-2016 series tables adjusted to fit CalSTRS experience.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2010–June 30, 2015.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance–PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in February 2017 in conjunction with the most recent experience study. For each future valuation, CalSTRS consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2018, are summarized in the following table:

Asset Class	Assumed Asset Allocation	Long-Term Expected Real Rate of Return*
Global Equity	47%	6.30%
Fixed Income	12%	0.30%
Real Estate	13%	5.20%
Private Equity	13%	9.30%
Risk Mitigating Strategies	9%	2.90%
Inflation Sensitive	4%	3.80%
Cash/Liquidity	2%	-1.00%
	100%	

<sup>\*20-</sup>year geometric average

### **NOTE 11 – PENSION PLANS (continued)**

# A. California State Teachers' Retirement System (CalSTRS) (continued)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increases per AB 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10 percent) or 1-percentage-point higher (8.10 percent) than the current rate:

	1%		Current	1%	
	 Decrease (6.10%)	D	iscount Rate (7.10%)	 Increase (8.10%)	
District's proportionate share of	_		_		
the net pension liability	\$ 342,061,707	\$	233,507,872	\$ 143,506,209	

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued CalSTRS financial report.

### **NOTE 11 – PENSION PLANS (continued)**

# B. California Public Employees' Retirement System (CalPERS)

#### **Plan Description**

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS); a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Laws. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, CA 95811.

### **Benefits Provided**

The benefits for the defined benefit plan are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Members become fully vested in their retirement benefits earned to date after five years of credited service.

### **Contributions**

Active plan members who entered into the plan prior to January 1, 2013, are required to contribute 7.0% of their salary. The California Public Employees' Pension Reform Act (PEPRA) specifies that new members entering into the plan on or after January 1, 2013, shall pay the higher of fifty percent of normal costs or 7.0% of their salary. Additionally, for new members entering the plan on or after January 1, 2013, the employer is prohibited from paying any of the employee contribution to CalPERS unless the employer payment of the member's contribution is specified in an employment agreement or collective bargaining agreement that expires after January 1, 2013.

The District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2019 was 18.062% of annual payroll. Contributions to the plan from the District were \$8,909,882 for the year ended June 30, 2019.

### **On-Behalf Payments**

The District was the recipient of on-behalf payments made by the State of California to CalPERS for K-12 education. These payments consisted of state general fund contributions of approximately \$3,341,365 to CalPERS for fiscal year 2019 due to California Senate Bill No. 90.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the District reported a liability of \$98,551,857 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2017 and rolling forward the total pension liability to June 30, 2018. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. At June 30, 2018, the District's proportion was 0.370 percent, which was an increase of 0.002 percent from its proportion measured as of June 30, 2017.

# **NOTE 11 – PENSION PLANS (continued)**

# B. California Public Employees' Retirement System (CalPERS) (continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2019, the District recognized pension expense of \$18,993,697. At June 30, 2019, the District reported no deferred inflows of resources related to pensions and deferred outflows of resources of resources related to pensions from the following sources:

	 rred Outflows Resources
Differences between projected and	
actual earnings on plan investments	\$ 808,346
Differences between expected and	
actual experience	6,460,699
Changes in assumptions	9,839,968
Changes in proportion and differences	
between District contributions and	
proportionate share of contributions	693,037
District contributions subsequent	•
to the measurement date	8,909,882
	\$ 26,711,932

The \$8,909,882 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

	Dete	rred Outflows
Year Ended June 30,	of	Resources
2020	\$	10,725,598
2021		7,705,371
2022		(47,222)
2023		(581,697)
	\$	17,802,050

## ORANGE UNIFIED SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS, continued JUNE 30, 2019

#### **NOTE 11 – PENSION PLANS (continued)**

#### B. California Public Employees' Retirement System (CalPERS) (continued)

#### **Actuarial Assumptions**

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2017, and rolling forward the total pension liability to June 30, 2018 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50% Discount Rate 7.15%

Salary Increases Varies by Entry Age and Service

CalPERS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are derived using CalPERS' membership data for all funds. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016.

The actuarial assumptions used in the June 30, 2017, valuation were based on the results of an actuarial experience study for the period from 1997 to 2015.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. In determining the long-term expected rate of return, both short-term and long-term market return expectations as well as the expected pension fund cash flows were taken into account. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

#### **NOTE 11 – PENSION PLANS (continued)**

## B. California Public Employees' Retirement System (CalPERS) (continued)

## **Actuarial Assumptions (continued)**

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	Assumed Asset Allocation	Real Return Years 1 – 10*	Real Return Years 11+**
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Estate	13.0%	3.75%	4.93%
Liquidity	1.0%	0.0%	-0.92%
	100.0%		

<sup>\*</sup>An expected inflation of 2.00% used for this period.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.15 percent. A projection of the expected benefit payments and contributions was performed to determine if assets would run out. The test revealed the assets would not run out. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Schools Pool. The results of the crossover testing for the Schools Pool are presented in a detailed report that can be obtained at CalPERS' website.

## Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.15 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15 percent) or 1-percentage-point higher (8.15 percent) than the current rate:

	1%		Current	1%
	Decrease	Di	scount Rate	Increase
	 (6.15%)		(7.15%)	 (8.15%)
District's proportionate share of				
the net pension liability	\$ 143,486,790	\$	98,551,857	\$ 61,271,896

<sup>\*\*</sup>An expected inflation of 2.92% used for this period.

## ORANGE UNIFIED SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS, continued JUNE 30, 2019

## **NOTE 11 – PENSION PLANS (continued)**

## B. California Public Employees' Retirement System (CalPERS) (continued)

## **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

#### **NOTE 12 - COMMITMENTS AND CONTINGENCIES**

#### A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2019.

## B. Litigation

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2019.

## NOTE 12 - COMMITMENTS AND CONTINGENCIES (continued)

## C. Construction Commitments

As of June 30, 2019, the District had the following commitments with respect to unfinished capital projects:

		Remaining	
	С	onstruction	<b>Expected Date of</b>
	<u>C</u>	ommitment	Completion
Capital Projects			
Anaheim Hills Elementary Fencing/Painting	\$	86,566	July 2019
Canyon High School Storm Water Tank Landscape		14,990	October 2019
District Office Donated Portable Upgrade		32,556	October 2019
DSA Inspection - Various Sites		71,000	June 2020
Fletcher Elementary HVAC		46,948	July 2019
Fletcher Elementary Painting		125,000	August 2019
Imperial Elementary Restroom Renovation		10,265	October 2019
Legal Service - Various Projects		98,512	June 2020
Running Springs Elementary Flooring/Painting		174,516	July 2019
Fred Kelley Stadium		16,493,558	June 2020
Synthetic Track and Field			
Canyon High School Synthetic Track and Field		133,755	November 2019
Orange High School Synthetic Track and Field		114,822	November 2019
Villa Park High School Synthetic Track and Field		2,674,430	December 2019
Synthetic Track and Field - Rental Fencing		1,875	December 2019
Measure S Projects			
Canyon HS Science Center		42,515,232	April 2021
El Modena HS Science Center		28,325,378	February 2021
Orange HS Science Center		29,065,748	February 2021
Villa Park HS Science Center		27,341,922	February 2021
Total	\$	147,327,073	

## **NOTE 13 – PARTICIPATION IN JOINT POWERS AUTHORITIES**

The District is a member of the Southern California Regional Liability Excess Fund (SoCal ReLiEF) public entity risk pools. The District pays an annual premium for its property and liability coverage. The relationship between the District and the pool is such that it is not a component unit of the District for financial reporting purposes.

SoCal ReLiEF has budgeting and financial reporting requirements independent of member units, and their financial statements are not presented in these financial statements. However, fund transactions between SoCal ReLiEF and the District are included in these statements. The audited financial statements are generally available from the respective entities.

## ORANGE UNIFIED SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS, continued JUNE 30, 2019

#### NOTE 14 - DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

#### A. Refunded Debt

Pursuant to GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities,* the District recognized deferred outflows or inflows of resources in the District-wide financial statements. The deferred outflow of resources pertains to the difference in the carrying value of the refunded debt and its reacquisition price (deferred amount on refunding). Previous financial reporting standards require this to be presented as part of the District's long-term debt. This deferred outflow of resources is recognized as a component of interest expense in a systematic and rational manner over the remaining life of the old debt or the new debt, whichever is shorter. At June 30, 2019, the deferred amount on refunding was \$318,272.

#### **B.** Pension Plans

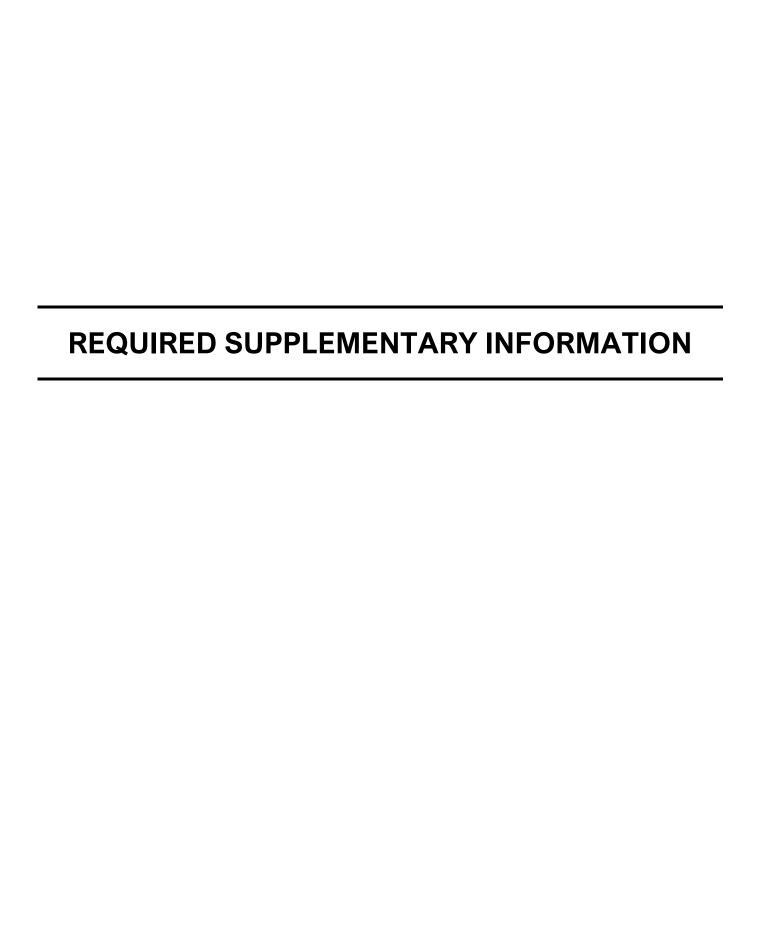
Pursuant to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, the District recognized deferred outflows of resources related to pensions and deferred inflows of resources related to pensions in the District-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 11. At June 30, 2019, total deferred outflows related to pensions was \$89,640,747 and total deferred inflows related to pensions was \$27,931,702.

## C. Other Postemployment Benefits

Pursuant to GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the District recognized deferred outflows of resources related to other postemployment benefits and deferred inflows of resources related to other postemployment benefits in the District-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 10. At June 30, 2019, total deferred inflows related to other postemployment benefits was \$6,054,966.

## **NOTE 15 – SUBSEQUENT EVENTS**

At the August 15, 2019 Board Meeting, the Board of Education approved Resolution No. 06-19-20 providing for the partial optional redemption of its Taxable Retirement Health Benefits Funding Bonds, Series A in the amount of \$10,830,000.



## ORANGE UNIFIED SCHOOL DISTRICT GENERAL FUND – BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2019

	Budgeted Amounts			nts		Actual*	Variances -	
		Original		Final	(Budgetary Basis)		Final to Actual	
REVENUES								
LCFF sources	\$	232,508,331 \$	\$	233,685,868	\$	233,685,868	\$	-
Federal sources		12,798,986		14,642,281		12,850,194		(1,792,087)
Other state sources		35,781,973		44,476,227		44,350,810		(125,417)
Other local sources		5,717,227		6,640,219		7,350,401		710,182
Total Revenues		286,806,517		299,444,595		298,237,273		(1,207,322)
EXPENDITURES								
Certificated salaries		126,675,240		127,506,342		126,917,569		588,773
Classified salaries		47,085,452		46,508,811		46,316,927		191,884
Employee benefits		75,909,646		75,263,771		74,630,749		633,022
Books and supplies		12,340,433		11,037,127		9,416,521		1,620,606
Services and other operating expenditures		27,251,132		29,741,425		23,227,900		6,513,525
Capital outlay		1,146,500		1,342,873		1,342,873		-
Other outgo								
Excluding transfers of indirect costs		7,405,814		7,690,574		7,674,083		16,491
Transfers of indirect costs		(540,652)		(559,320)		(543,357)		(15,963)
Total Expenditures		297,273,565		298,531,603		288,983,265		9,548,338
Excess (Deficiency) of Revenues								
Over Expenditures		(10,467,048)		912,992		9,254,008		8,341,016
Other Financing Sources (Uses)								
Transfers in		-		144,630		144,630		-
Transfers out		(400)		(67,787)		(67,636)		151
Net Financing Sources (Uses)		(400)		76,843		76,994		151
NET CHANGE IN FUND BALANCE		(10,467,448)		989,835		9,331,002		8,341,167
Fund Balance - Beginning		54,993,647		59,015,961		59,015,961		
Fund Balance - Ending	\$	44,526,199 \$	\$	60,005,796	\$	68,346,963	\$	8,341,167

<sup>\*</sup> The actual amounts reported on this schedule do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance for the following reason:

<sup>•</sup> On-behalf payments related to a supplemental contribution for fiscal year 2019 due to California Senate Bill No. 90 of \$12,443,775 are not included in the actual revenues and expenditures reported in this schedule.

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF CHANGES IN NET OPEB LIABILITY (ASSET) AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2019

	June 30, 2019	June 30, 2018
Total OPEB Liability		
Service Cost	\$ 1,921,862	\$ 1,870,425
Interest on total OPEB liability	4,492,477	4,435,360
Difference between expected and actual experience	(3,248,750)	-
Changes of assumptions	(2,241,336)	-
Benefits payments	(6,556,697)	(3,675,794)
Net change in total OPEB liability	(5,632,444)	2,629,991
Total OPEB liability - beginning	97,902,044	95,272,053
Total OPEB liability - ending (a)	\$ 92,269,600	\$ 97,902,044
Plan fiduciary net position		
Contributions - employer	\$ 2,275,056	\$ 4,854,486
Net investment income	7,451,519	-
Benefit payments	(6,556,697)	(3,675,794)
Administrative expenses	(436,759)	(449,007)
Net change in plan fiduciary net position	2,733,119	729,685
Plan fiduciary net position - beginning	120,153,161	119,423,476
Plan fiduciary net position - ending (b)	\$122,886,280	\$120,153,161
District's net OPEB liability - ending (a) - (b)	\$ (30,616,680)	\$ (22,251,117)
Plan fiduciary net position as a percentage of the		
total OPEB liability	133.2%	122.7%
Covered employee payrell	\$ 185,385,771	\$ 192,607,861
Covered-employee payroll	φ 100,300,771	φ 192,007,001
District's net OPEB liability (asset) as a percentage of		
covered payroll	-16.5%	-11.6%

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALSTRS FOR THE YEAR ENDED JUNE 30, 2019

	J	une 30, 2019	J	une 30, 2018	J	une 30, 2017	J	une 30, 2016	Jı	une 30, 2015
District's proportion of the net pension liability		0.254%		0.245%		0.258%		0.265%		0.247%
District's proportionate share of the net pension liability	\$	233,507,872	\$	226,807,912	\$	208,815,385	\$	178,209,476	\$	144,402,030
State's proportionate share of the net pension liability associated with the District Total	\$	133,694,833 367,202,705	\$	134,178,738 360,986,650	\$	118,892,375 327,707,760	\$	94,305,803 272,515,279	\$	87,095,715 231,497,745
District's covered payroll	\$	132,092,488	\$	131,030,288	\$	129,820,436	\$	122,389,401	\$	110,062,230
District's proportionate share of the net pension liability as a percentage of its covered payroll		176.8%		173.1%		160.8%		145.6%		131.2%
Plan fiduciary net position as a percentage of the total pension liability		71.0%		69.5%		70.0%		74.0%		76.5%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALPERS FOR THE YEAR ENDED JUNE 30, 2019

	Jı	ıne 30, 2019	Jı	une 30, 2018	Jı	une 30, 2017	Jı	une 30, 2016	Jı	ıne 30, 2015
District's proportion of the net pension liability		0.370%		0.368%		0.376%		0.375%		0.349%
District's proportionate share of the net pension liability	\$	98,551,857	\$	87,784,702	\$	74,270,848	\$	55,217,596	\$	39,608,976
District's covered payroll	\$	48,600,692	\$	46,740,641	\$	45,081,117	\$	41,508,908	\$	36,626,106
District's proportionate share of the net pension liability as a percentage of its covered payroll		202.8%		187.8%		164.7%		133.0%		108.1%
Plan fiduciary net position as a percentage of the total pension liability		70.8%		71.9%		73.9%		79.4%		83.4%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS - CALSTRS FOR THE YEAR ENDED JUNE 30, 2019

	Jı	une 30, 2019	J	une 30, 2018	Jı	une 30, 2017	Jı	une 30, 2016	Jı	une 30, 2015
Contractually required contribution	\$	20,847,218	\$	18,425,894	\$	16,157,373	\$	13,515,699	\$	10,589,609
Contributions in relation to the contractually required contribution*		(20,847,218)		(18,425,894)		(16,157,373)		(13,515,699)		(10,589,609)
Contribution deficiency (excess)	\$		\$	<u>-</u>	\$		\$		\$	
District's covered payroll	\$	128,054,165	\$	132,092,488	\$	131,030,288	\$	129,820,436	\$	122,389,401
Contributions as a percentage of covered payroll		16.28%		13.95%		12.33%		10.41%		8.65%

<sup>\*</sup>Amounts do not include on-behalf contributions

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS - CALPERS FOR THE YEAR ENDED JUNE 30, 2019

	Ju	ne 30, 2019	Ju	ine 30, 2018	Ju	ne 30, 2017	Ju	ine 30, 2016	Ju	ne 30, 2015
Contractually required contribution	\$	8,909,882	\$	7,549,236	\$	6,393,311	\$	5,240,840	\$	4,817,989
Contributions in relation to the contractually required contribution*		(8,909,882)		(7,549,236)		(6,393,311)		(5,240,840)		(4,817,989)
Contribution deficiency (excess)	\$		\$		\$		\$		\$	
District's covered payroll	\$	49,329,432	\$	48,600,692	\$	46,740,641	\$	45,081,117	\$	41,508,908
Contributions as a percentage of covered payroll		18.06%		15.53%		13.68%		11.63%		11.61%

<sup>\*</sup>Amounts do not include on-behalf contributions

## ORANGE UNIFIED SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE 1 – PURPOSE OF SCHEDULES**

#### **Budgetary Comparison Schedule**

This schedule is required by GASB Statement No. 34 as required supplementary information (RSI) for the General Fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedule presents both (a) the original and (b) the final appropriated budgets for the reporting period as well as (c) actual inflows, outflows, and balances, stated on the District's budgetary basis. A separate column to report the variance between the final budget and actual amounts is also presented, although not required.

## Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios

This 10-year schedule is required by GASB Statement No. 75 for all sole and agent employers that provide other postemployment benefits (OPEB). Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 75 was applicable. The schedule presents the sources of change in the net OPEB liability (asset), and the components of the net OPEB liability (asset) and related ratios, including the OPEB plan's fiduciary net position as a percentage of the total OPEB liability, and the net OPEB liability (asset) as a percentage of covered-employee payroll.

#### **Changes in Benefit Terms**

There were no changes in benefit terms since the previous valuation.

## **Changes in Assumptions**

The discount rate was increased from 4.75 percent to 5.00 percent since the previous valuation.

## Schedule of the District's Proportionate Share of the Net Pension Liability

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 68 was applicable. The schedule presents the District's proportion (percentage) of the collective net pension liability, the District's proportionate share (amount) of the collective net pension liability, the District's covered payroll, the District's proportionate share (amount) of the collective net pension liability as a percentage of the employer's covered payroll, and the pension plan's fiduciary net position as a percentage of the total pension liability.

## **Changes in Benefit Terms**

There were no changes in benefit terms since the previous valuations for CalSTRS and CalPERS.

## **Changes in Assumptions**

There were no changes in economic assumptions since the previous valuations for CalSTRS and CalPERS.

## ORANGE UNIFIED SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION, continued FOR THE YEAR ENDED JUNE 30, 2019

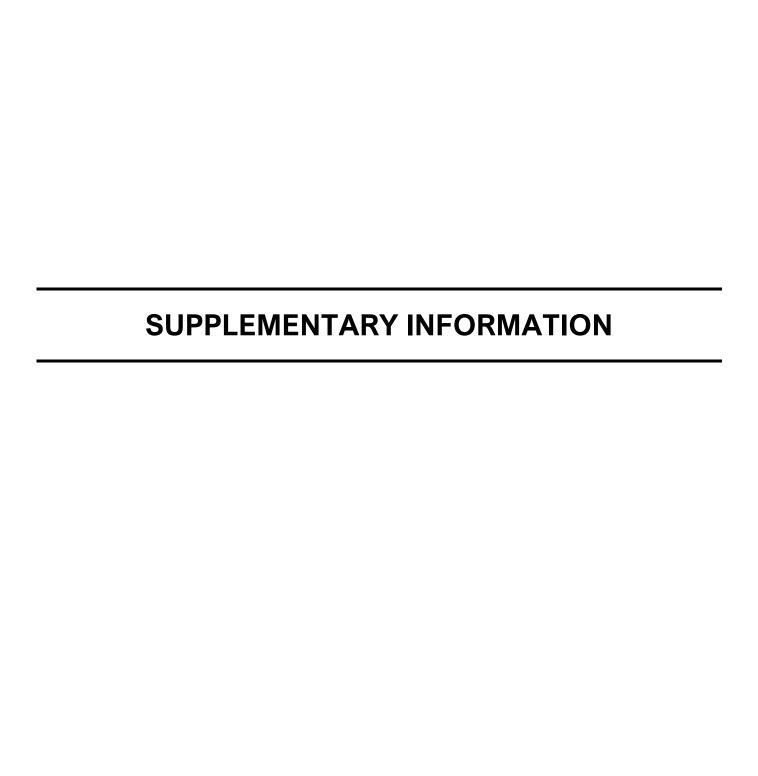
## NOTE 1 – PURPOSE OF SCHEDULES (continued)

#### **Schedule of District Contributions**

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 68 was applicable. The schedule presents the District's statutorily or contractually required employer contribution, the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the District's covered payroll, and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution as a percentage of the District's covered payroll.

#### NOTE 2 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended June 30, 2019, the District incurred no excesses of expenditures over appropriations in individual major funds presented in the Budgetary Comparison Schedule by major object code.



## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

Federal Grantor/Pass-Through Grantor/Program or Cluster	CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U. S. DEPARTMENT OF EDUCATION:	Number	Identifying Number	Experiences
Passed through California Department of Education:			
Title I, Part A, Basic Grants Low-Income and Neglected	84.010	14329	\$ 5,035,109
Title II, Part A, Teacher Quality	84.367	14341	841,624
Title III, English Learner Student Program	84.365	14346	707,456
Title IV, Part A, Student Support and Academic Enrichment Grants	84.424	15396	250,956
Indian Education	84.060	10011	19,077
Special Education Cluster	000		,
IDEA Basic Local Assistance Entitlement, Part B, Sec 611	84.027	13379	5,371,654
IDEA Local Assistance, Part B, Sec 611, Private School ISPs	84.027	10115	55,523
IDEA Preschool Capacity Building, Part B, Sec 619	84.173A	13839	3,153
IDEA Mental Health Average Daily Attendance (ADA) Allocation, Part B, Sec 611	84.027A	15197	286.170
IDEA Preschool Grants, Part B, Section 619 (Age 3-4-5)	84.173	13430	130,925
Alternate Dispute Resolution, Part B, Sec 611	84.173A	13007	15,644
IDEA Preschool Staff Development, Part B, Sec 619	84.173A	13431	1,690
Subtotal Special Education Cluster			5,864,759
IDEA Early Intervention Grants, Part C	84.181	23761	86,305
Vocational Programs: Voc & Appl Tech Secondary II C, Sec 131 (Carl Perkins Act)	84.048	14893	191,418
Project School Emergency Response to Violence (SERV)	84.938	15378	10,148
Total U. S. Department of Education			13,006,852
U. S. DEPARTMENT OF AGRICULTURE:			
Passed through California Department of Education:			
Child Nutrition Cluster			
School Breakfast Program - Basic	10.553	13525	2,359
School Breakfast Program - Needy	10.553	13526	1,031,665
National School Lunch Program	10.555	13391	4,306,584
USDA Commodities	10.555	*	680,142
Meal Supplements	10.555	*	168,152
Subtotal Child Nutrition Cluster			6,188,902
NSLP Equipment Assistance Grants	10.579	14906	7,755
Total U. S. Department of Agriculture			6,196,657
U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:			
Passed through California Department of Health Services:			
Medi-Cal Administrative Activities	93.778	10060	10,144
Total U. S. Department of Health & Human Services			10,144
Total Federal Expenditures			\$ 19,213,653

<sup>\* -</sup> Pass-Through Entity Identifying Number not available or not applicable

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF AVERAGE DAILY ATTENDANCE (ADA) FOR THE YEAR ENDED JUNE 30, 2019

	Second Period Report Certificate No.	Annual Report Certificate No.
	EB419EDF	2D9F7E56
SCHOOL DISTRICT		
TK/K through Third		
Regular ADA	7,787.49	7,796.78
Extended Year Special Education	14.39	14.39
Special Education - Nonpublic Schools	2.45	2.60
Extended Year Special Education - Nonpublic Schools	0.50	0.50
Total TK/K through Third	7,804.83	7,814.27
Fourth through Sixth		
Regular ADA	5,935.33	5,924.81
Extended Year Special Education	9.32	9.32
Special Education - Nonpublic Schools	8.26	8.45
Extended Year Special Education - Nonpublic Schools	1.14	1.14
Total Fourth through Sixth	5,954.05	5,943.72
Seventh through Eighth		
Regular ADA	2,116.63	2,112.75
Extended Year Special Education	4.28	4.28
Special Education - Nonpublic Schools	7.36	6.93
Extended Year Special Education - Nonpublic Schools	1.28	1.28
Community Day School	3.14	3.12
Total Seventh through Eighth	2,132.69	2,128.36
Ninth through Twelfth		
Regular ADA	8,316.32	8,252.73
Extended Year Special Education	11.39	11.39
Special Education - Nonpublic Schools	22.83	22.01
Extended Year Special Education - Nonpublic Schools	3.70	3.70
Community Day School	29.84	30.62
Total Ninth through Twelfth	8,384.08	8,320.45
TOTAL SCHOOL DISTRICT	24,275.65	24,206.80

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF AVERAGE DAILY ATTENDANCE (ADA), continued FOR THE YEAR ENDED JUNE 30, 2019

## **EL RANCHO CHARTER SCHOOL**

	Second	
	Period	Annual
	Report	Report
	Certificate No.	Certificate No.
	9E077E08	5B4B4527
CHARTER SCHOOL		
Seventh through Eighth		
Regular ADA	1,161.47	1,158.44
Extended Year Special Education	0.69	0.69
Special Education - Nonpublic Schools	2.66	2.71
Extended Year Special Education - Nonpublic Schools	0.15	0.15
Total Seventh through Eighth	1,164.97	1,161.99
TOTAL CHARTER SCHOOL	1,164.97	1,161.99
CLASSROOM-BASED CHARTER SCHOOL		
Classroom-based Seventh through Eighth		
Regular ADA	1,161.28	1,158.00
Extended Year Special Education	0.69	0.69
Total Classroom-based Seventh through Eighth	1,161.97	1,158.69
TOTAL CLASSROOM-BASED CHARTER SCHOOL	1,161.97	1,158.69

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF INSTRUCTIONAL TIME FOR THE YEAR ENDED JUNE 30, 2019

		2018-19		
	Minutes	Actual	Number	
Grade Level	Requirement	Minutes	of Days	Status
Kindergarten	36,000	50,295	180	Complied
Grade 1	50,400	50,412	180	Complied
Grade 2	50,400	50,412	180	Complied
Grade 3	50,400	50,412	180	Complied
Grade 4	54,000	54,010	180	Complied
Grade 5	54,000	54,010	180	Complied
Grade 6	54,000	54,010	180	Complied
Grade 7	54,000	60,798	180	Complied
Grade 8	54,000	60,798	180	Complied
Grade 9	64,800	64,804	180	Complied
Grade 10	64,800	64,804	180	Complied
Grade 11	64,800	64,804	180	Complied
Grade 12	64,800	64,804	180	Complied

## **EL RANCHO CHARTER SCHOOL**

	Minutes	Actual	Number	
<b>Grade Level</b>	Requirement	Minutes	of Days	Status
Grade 7	54,000	63,726	180	Complied
Grade 8	54,000	63,726	180	Complied

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2019

	2	020 (Budget)	2019	2018	2017
General Fund - Budgetary Basis** Revenues And Other Financing Sources Expenditures And Other Financing Uses	\$	295,055,416 S 311,292,348	\$ 298,381,903 289,050,901	\$ 285,444,673 289,394,282	\$ 278,519,905 294,844,520
Net change in Fund Balance	\$	(16,236,932)	\$ 9,331,002	\$ (3,949,609)	\$ (16,324,615)
Ending Fund Balance	\$	52,110,031	\$ 68,346,963	\$ 59,015,961	\$ 62,965,570
Available Reserves* Available Reserves As A	\$	43,462,432	\$ 52,414,435	\$ 44,729,599	\$ 45,455,063
Percentage Of Outgo		13.96%	18.13%	15.46%	15.42%
Long-term Liabilities Average Daily	\$	635,563,804	\$ 649,574,354	\$ 637,289,914	\$ 406,119,871
Attendance At P-2		23,767	24,276	24,834	25,301

The General Fund balance has increased by \$5,381,393 over the past two years. The fiscal year 2019-20 budget projects a decrease of \$16,236,932. For a District this size, the State recommends available reserves of at least 3% of General Fund expenditures, transfers out, and other uses (total outgo).

The District has incurred operating deficits in two of the past three years and anticipates incurring an operating deficit during the 2019-20 fiscal year. Total long-term liabilities have increased by \$243,454,483 over the past two years.

Average daily attendance has decreased by 1,025 ADA over the past two years. Additional decrease of 509 ADA is anticipated during the 2019-20 fiscal year.

<sup>\*</sup>Available reserves consist of all unassigned fund balance within the General Fund.

<sup>\*\*</sup> On-behalf payments related to a supplemental contribution for fiscal year 2019 due to California Senate Bill No. 90 of \$12,443,775 are not included in the actual revenues and expenditures reported in this schedule.

## ORANGE UNIFIED SCHOOL DISTRICT RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

There were no adjustments to the Unaudited Actual Financial Report which required reconciliation to the audited financial statements for the year ended June 30, 2019.

## ORANGE UNIFIED SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOLS FOR THE YEAR ENDED JUNE 30, 2019

Charter #	# Charter School	Status	Included in Audit Report
0445	El Rancho Charter School	Active	Yes
0066	Santiago Middle School	Active	No

## ORANGE UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET JUNE 30, 2019

	Cha	arter Schools Fund	Ad	lult Education Fund	Deve	Child Hopment Fund	Ca	feteria Fund
ASSETS								
Cash and investments	\$	2,501,267	\$	447	\$	1,991,687	\$	804,172
Accounts receivable		348,219		584		358,914		252,086
Due from other funds		636,012		_		1,336		76,771
Stores inventory		-		-		-		49,282
Total Assets	\$	3,485,498	\$	1,031	\$	2,351,937	\$	1,182,311
LIABILITIES								
Accrued liabilities	\$	425,810	\$	101	\$	631,196	\$	757,691
Due to other funds		233,276		824		139,283		342,066
Unearned revenue		-		-		239,198		-
Total Liabilities		659,086		925		1,009,677		1,099,757
FUND BALANCES								
Non-spendable		25,000		-		-		59,282
Restricted		113,864		106		1,342,260		23,272
Committed		-		-		-		-
Assigned		2,687,548		-		-		-
Total Fund Balances		2,826,412		106		1,342,260		82,554
Total Liabilities and Fund Balance	\$	3,485,498	\$	1,031	\$	2,351,937	\$	1,182,311

## ORANGE UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET, continued JUNE 30, 2019

Deferred tenance Fund	Ca	pital Facilities Fund	ounty School acilities Fund	F	Capital Projects und for Blended component Units	ond Interest & demption Fund	De	bt Service Fund	G	Non-Major Sovernmental Funds
\$ 4,564,068 60,346	\$	9,156,301 17,532	\$ 3	\$	4,249,993 8,284	\$ 11,820,883 40,749	\$	9,985,910 17,242	\$	45,074,731 1,103,956
4,459,113		-	-		-	- -		, - -		5,173,232 49,282
\$ 9,083,527	\$	9,173,833	\$ 3	\$	4,258,277	\$ 11,861,632	\$	10,003,152	\$	51,401,201
\$ 904,326	\$	1,531,050 65,987	\$ - 3	\$	317,405	\$ - -	\$	- 79,630	\$	4,567,579 861,069
 904,326		1,597,037	3		317,405	-		79,630		239,198 5,667,846
										04.202
- - 8,179,201		7,576,796 -	- - -		3,940,872	- 11,861,632 -		9,923,522 -		84,282 34,782,324 8,179,201
8,179,201		7,576,796	<u>-</u>		3,940,872	11,861,632		9,923,522		2,687,548 45,733,355
\$ 9,083,527	\$	9,173,833	\$ 3	\$	4,258,277	\$ 11,861,632	\$	10,003,152	\$	51,401,201

## ORANGE UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2019

	Cha	rter Schools Fund	Adult Ed		Child Development Fund	Cafeteria Fund
REVENUES						
LCFF sources	\$	9,355,697	\$	-	\$ -	\$ -
Federal sources		166,802		-	-	6,196,657
Other state sources		1,138,202		7,594	1,679,787	405,013
Other local sources		720,834		1,038	7,046,004	1,512,862
Total Revenues		11,381,535		8,632	8,725,791	8,114,532
EXPENDITURES						
Current						
Instruction		6,117,623		8,010	6,279,341	-
Instruction-related services						
Instructional supervision and administration		96,527		-	274,465	-
Instructional library, media, and technology		246,030		-	2,676	-
School site administration		1,867,215		255	1,373,679	-
Pupil services						
Home-to-school transportation		138,600		-	-	-
Food services		-		-	-	7,853,688
All other pupil services		362,118		-	170,948	-
General administration						
All other general administration		171,643		262	275,494	267,601
Plant services		965,220		-	52,246	1,600
Facilities acquisition and maintenance		(13,119)		-	-	-
Ancillary services		22,720		-	-	-
Community services		477		-	-	-
Transfers to other agencies		91,115		-	-	-
Debt service						
Principal		-		-	-	-
Interest and other		241,000		-	-	
Total Expenditures		10,307,169		8,527	8,428,849	8,122,889
Excess (Deficiency) of Revenues						
Over Expenditures		1,074,366		105	296,942	(8,357)
Other Financing Sources (Uses)	·					
Transfers in		-		-	-	68,281
Transfers out		(645)		-	-	(65,000)
Net Financing Sources (Uses)		(645)		-	-	3,281
NET CHANGE IN FUND BALANCE		1,073,721		105	296,942	(5,076)
Fund Balance - Beginning		1,752,691		1	1,045,318	87,630
Fund Balance - Ending	\$	2,826,412	\$	106	\$ 1,342,260	\$ 82,554

## ORANGE UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES, continued

FOR THE YEAR ENDED JUNE 30, 2019

Deferred tenance Fund	Capital Facilities Fund	County School Facilities Fund	Capital Projects Fund for Blended Component Units	Bond Interest & Redemption Fund	Debt Service Fund	Non-Major Governmental Funds
\$ 207,091	\$	- \$ -	\$ -	\$ -	\$ -	\$ 9,562,788
-			-	-	-	6,363,459
-		- 992,386	-	60,751	-	4,283,733
155,077	2,413,96		84,104	9,670,715	5,967,499	27,572,507
362,168	2,413,96	1 992,799	84,104	9,731,466	5,967,499	47,782,487
-			-	-	-	12,404,974
						070 000
-		-	-	-	-	370,992
-		-	-	-	-	248,706
-		-	-	-	-	3,241,149
-			-	-	-	138,600
-			-	-	-	7,853,688
-			-	-	-	533,066
_	2	3 -	-	-	-	715,023
3,450,942			-	-	-	4,470,008
184,547	3,545,98	86,373	957,308	-	-	4,761,095
-			-	-	-	22,720
-			-	-	-	477
-			-	-	-	91,115
_			-	-	3,095,010	3,095,010
-			-	4,412,784	529,612	5,183,396
3,635,489	3,546,00	86,373	957,308	4,412,784	3,624,622	43,130,019
 (3,273,321)	(1,132,04	3) 906,426	(873,204)	5,318,682	2,342,877	4,652,468
4,252,019		- 661,591	1,289,744	-	-	6,271,635
-		- (1,568,017)	(575,631)	-	(79,630)	(2,288,923)
4,252,019		- (906,426)	714,113	-	(79,630)	3,982,712
978,698	(1,132,04		(159,091)	5,318,682	2,263,247	8,635,180
 7,200,503	8,708,84	1 <sup>'</sup> -	4,099,963	6,542,950	7,660,275	37,098,175
\$ 8,179,201	\$ 7,576,79	3 \$ -	\$ 3,940,872	\$ 11,861,632	\$ 9,923,522	\$ 45,733,355

## ORANGE UNIFIED SCHOOL DISTRICT LOCAL EDUCATION AGENCY ORGANIZATION STRUCTURE JUNE 30, 2019

The Orange Unified School District is located in the central portion of Orange County. The District operates under a locally-elected seven-member Board form of government and provides educational services to grades K-12 as mandated by the State and/or Federal agencies. Founded in 1953, the District encompasses nearly 108 square miles, including the cities of Orange, Villa Park, and portions of Santa Ana, Anaheim, and Garden Grove. Starting from an original school building in 1872, the District has grown to 26 elementary schools (K-6), one Magnet School (K-8), three middle schools (7-8), two Charter Schools (7-8), four high schools (9 12), a school for students with special needs, a community day school, and one continuation high school. A Career Education Center houses the District's Regional Occupational Program and Child Development Center. The District educates approximately 30,000 students in the Cities of Orange, Villa Park, Anaheim, Garden Grove, Santa Ana and county areas.

#### **GOVERNING BOARD**

Member	Office	Term Expires
Alexia Deligianni-Brydges, Ed.D.	President	2020
Kathryn A. Moffat	Vice President	2022
Andrea Yamasaki	Clerk	2022
John Ortega	Member	2020
Kris Erickson	Member	2022
Brenda Lebsack	Member	2020
Rick Ledesma	Member	2022

#### **DISTRICT ADMINISTRATORS**

Gunn Marie Hansen, Ph.D. *Superintendent* 

Reginald Thompkins

Assistant Superintendent, Educational Services

David Rivera

Assistant Superintendent, Business Services/CBO

Ernest Gonzalez

Assistant Superintendent, Human Resources

## ORANGE UNIFIED SCHOOL DISTRICT NOTES TO SUPPLEMENTARY INFORMATION JUNE 30, 2019

#### **NOTE 1 – PURPOSE OF SCHEDULES**

#### **Schedule of Expenditures of Federal Awards**

The accompanying Schedule of Expenditures of Federal Awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

The District has not elected to use the 10 percent de minimis indirect cost rate.

## Schedule of Average Daily Attendance (ADA)

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### **Schedule of Instructional Time**

This schedule presents information on the amount of instructional time offered by the District and whether the District complied with the provisions of *Education Code Sections* 46200 through 46208. During the year ended June 30, 2019, the District participated in the Longer Day incentive funding program. As of June 30, 2019, the District had met its target funding.

## **Schedule of Financial Trends and Analysis**

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

#### Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Annual Financial and Budget Report Unaudited Actuals to the audited financial statements.

## **Schedule of Charter Schools**

This schedule lists all charter schools chartered by the District and displays information for each charter school on whether or not the charter school is included in the District audit.

## <u>Combining Statements – Non-Major Funds</u>

These statements provide information on the District's non-major funds.

#### **Local Education Agency Organization Structure**

This schedule provides information about the District's boundaries and schools operated, members of the governing board, and members of the administration.



## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

**Independent Auditors' Report** 

Governing Board Orange Unified School District Orange, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Orange Unified School District, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Orange Unified School District's basic financial statements, and have issued our report thereon dated November 5, 2019.

## **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Orange Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Orange Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Orange Unified School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Orange Unified School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

San Diego, California November 5, 2019

intplehete, Inc

## REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

**Independent Auditors' Report** 

Governing Board
Orange Unified School District
Orange, California

## Report on Compliance for Each Major Federal Program

We have audited Orange Unified School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Orange Unified School District's major federal programs for the year ended June 30, 2019. Orange Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Orange Unified School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Orange Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Orange Unified School District's compliance.

## Opinion on Each Major Federal Program

In our opinion, Orange Unified School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

## **Report on Internal Control Over Compliance**

Management of Orange Unified School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Orange Unified School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Orange Unified School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

San Diego, California November 5, 2019

#### REPORT ON STATE COMPLIANCE

**Independent Auditors' Report** 

Governing Board Orange Unified School District Orange, California

## **Report on State Compliance**

We have audited Orange Unified School District's compliance with the types of compliance requirements described in the 2018-2019 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, prescribed in Title 5, California Code of Regulations, section 19810, that could have a direct and material effect on each of Orange Unified School District's state programs for the fiscal year ended June 30, 2019, as identified below.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its state programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Orange Unified School District's state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2018-2019 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed in Title 5, *California Code of Regulations*, section 19810. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the state programs noted below occurred. An audit includes examining, on a test basis, evidence about Orange Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with the requirements referred to above. However, our audit does not provide a legal determination of Orange Unified School District's compliance with those requirements.

## **Opinion on State Compliance**

In our opinion, Orange Unified School District complied, in all material respects, with the types of compliance requirements referred to above that are applicable to the state programs noted in the table below for the year ended June 30, 2019.

#### **Procedures Performed**

In connection with the audit referred to above, we selected and tested transactions and records to determine Orange Unified School District's compliance with the state laws and regulations applicable to the following items:

	<b>PROCEDURES</b>
PROGRAM NAME	PERFORMED
Attendance	Yes
Teacher Certification and Misassignments	Yes
Kindergarten Continuance	Yes
Independent Study	No, see below
Continuation Education	Yes
Instructional Time	Yes
Instructional Materials	Yes
Ratios of Administrative Employees to Teachers	Yes
Classroom Teacher Salaries	Yes
Early Retirement Incentive	Not Applicable
Gann Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	Not Applicable
Middle or Early College High Schools	Not Applicable
K-3 Grade Span Adjustment	Yes
Transportation Maintenance of Effort	Yes
Apprenticeship: Related and Supplemental Instruction	Not Applicable
Comprehensive School Safety Plan	Yes
District of Choice	Not Applicable
California Clean Energy Jobs Act	Yes
After/Before School Education and Safety Program	Yes
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study-Course Based	Not Applicable
Attendance; for charter schools	Yes
Mode of Instruction; for charter schools	Yes
Nonclassroom-Based Instruction/Independent Study;	
for charter schools	No, see below
Determination of Funding for Nonclassroom-Based	
Instruction; for charter schools	Not Applicable
Annual Instructional Minutes – Classroom Based; for	
charter schools	Yes
Charter School Facility Grant Program	Not Applicable

We did not perform testing for Independent Study or Nonclassroom-Based Instruction/Independent Study; for charter schools because the total amount of ADA claimed did not exceed the threshold required for testing.

San Diego, California November 5, 2019

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

## ORANGE UNIFIED SCHOOL DISTRICT SUMMARY OF AUDITORS' RESULTS FOR THE YEAR ENDED JUNE 30, 2019

FINANCIAL STATEMENTS		
Type of auditors' report issued:		Unmodified
Internal control over financial reporting:		
Material weakness(es) identified?		No
Significant deficiency(ies) identified?		None Reported
Non-compliance material to financial stateme	ents noted?	No
FEDERAL AWARDS		
Internal control over major program:		
Material weakness(es) identified?		No
Significant deficiency(ies) identified?		None Reported
Type of auditors' report issued:		Unmodified
Any audit findings disclosed that are required	d to be reported in accordance	
with Uniform Guidance 2 CFR 200.516(a)?	?	No
Identification of major programs:		
CFDA Number(s)	Name of Federal Program or Cluster	
84.027, 84.027A, 84.173, 84.173A	Special Education Cluster	
Dollar threshold used to distinguish between	Type A and Type B programs:	\$ 750,000
Auditee qualified as low-risk auditee?		Yes
STATE AWARDS		
Internal control over state programs:		
Material weaknesses identified?		No
Significant deficiency(ies) identified?		None Reported
Type of auditors' report issued on compliand	e for state programs:	Unmodified

## ORANGE UNIFIED SCHOOL DISTRICT FINANCIAL STATEMENT FINDINGS FOR THE YEAR ENDED JUNE 30, 2019

**FIVE DIGIT CODE**20000
30000

AB 3627 FINDING TYPE Inventory of Equipment Internal Control

There were no financial statement findings for the year ended June 30, 2019.

## ORANGE UNIFIED SCHOOL DISTRICT FEDERAL AWARD FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2019

FIVE DIGIT CODE 50000

**AB 3627 FINDING TYPE** 

Federal Compliance

There were no federal award findings or questioned costs for the year ended June 30, 2019.

## ORANGE UNIFIED SCHOOL DISTRICT STATE AWARD FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2019

FIVE DIGIT CODE	AB 3627 FINDING TYPE
10000	Attendance
40000	State Compliance
42000	Charter School Facilities Programs
43000	Apprenticeship: Related and Supplemental Instruction
60000	Miscellaneous
61000	Classroom Teacher Salaries
62000	Local Control Accountability Plan
70000	Instructional Materials
71000	Teacher Misassignments
72000	School Accountability Report Card

There were no state award findings or questioned costs for the year ended June 30, 2019.

## ORANGE UNIFIED SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2019

There were no findings or questioned costs for the year ended June 30, 2018.